**ITEM 11** 

# **South Ribble Borough Council**

# STATEMENT OF ACCOUNTS YEAR ENDING 31 MARCH 2011

SOUTH
RIBBLE
BOROUGH COUNCIL
Forward with
South Ribble

M. Nuttall BA (Hons) CPFA Chief Executive





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#### INTRODUCTION

The Chief Executive, as the Section 151 Officer of the Council, has the statutory responsibility for the proper administration of the Authority's financial affairs, and is required to confirm that the Council's systems can be relied upon to produce an accurate statement of accounts.

The statement of assurance was reported to the Authority's Governance Committee on 28 June 2011.

#### **ACCOUNTING CHANGES**

This is the first year in which these statements have been produced in compliance with the new Code of Practice on Local Authority Accounting in the United Kingdom 2010/11 known as The Code, which is based on International Financial Reporting Standards (IFRS). This has resulted in significant changes in the appearance and format of the statements and notes, but relatively few changes in the actual figures presented within them. As this is the first year of preparing the statements using IFRS the major statements show the balances re-stated as at 31 March 2009 in order to enable consistent comparisons to be made between last year (2009/10) and this year (2010/11). Until 2010/11 the Statement of Accounts would have been approved in draft by the Audit Committee by 30 June and then submitted to the External Auditor for inspection and auditing. The requirement is now that the Chief Finance Officer approves the Statement of Accounts in June and Governance Committee approves the Statement in September on completion of the external audit process.

The main changes in the figures are as follows:-

- the inclusion of an accrual of £0.157m for holiday entitlement outstanding at 31/3/2011.
- the reclassification of a single lease as a finance lease (negligible impact on the revenue account, but it has resulted in the deletion of a fixed asset and the introduction of a long term debtor)
- government grants and other contributions towards capital expenditure, totalling £1.186m in 2010/11 and £1.980m in 2009/10, now appear directly in the Comprehensive Income and Expenditure Statement in the year of receipt. Previously these amounts were released as income, over time, as assets were depreciated.
- Revaluation gains on investment properties, £0.442m loss in 2010/11 and £1.063m gain in 2009/10, have been posted to revenue. Previously they were posted to the Revaluation Reserve.

It is important to note that these changes do not impact on the charges to council tax payers as the regulations require compensating adjustments to be made to reserves. These are detailed in the Movement in Reserves Statement and in note 7 to the accounts.

#### **CORE FINANCIAL STATEMENTS**

The core financial statements consist of the following:-

- Page 9 Statement of Responsibilities for the Statement of Accounts This summarises the responsibilities of the Council and the Chief Finance Officer in relation to the Statement of Accounts.
- Page 10 **Movement in Reserves Statement –** Levels of reserves, and movements therein, are indicators of the financial strength of the organisation. This statement distinguishes usable from unusable reserves. The distinction is explained in the Balance Sheet comment below.

The Movement in Reserves Statement shows the surplus or deficit arising in the year on the Provision of Service. This is the true economic cost of providing the authority's services (as detailed in the Comprehensive Income and Expenditure Statement). For the purposes of council tax setting, however, a series of statutory adjustments are then made, resulting in a line entitled "Net Increase/Decrease before transfers to Earmarked Reserves." The final line shows any such discretionary transfers to or from earmarked reserves.

Page 11 **Comprehensive Income and Expenditure Statement –** This statement shows the accounting cost in the year of providing services in accordance with generally accepted accounting practices.

This statement incorporates gains and losses which would have been shown in previous years in the Statement of Total Recognised Gains and Losses. The final line in the statement, "Total Comprehensive Income", reconciles to the movements in the year in Total Reserves of the Authority, as shown in the Balance Sheet.

- Page 12 The Balance Sheet this shows the value of the assets and liabilities recognised by the authority. The total of these, the Net Assets, is matched by the authority's reserves, as shown in the lower part of the Balance Sheet.

  Reserves are categorised into "Usable", i.e. available to fund expenditure or reduce local taxation, and "Unusable". The latter includes the Revaluation Reserve (holding unrealised gains in property values), and other reserves holding amounts arising from differences between the accounting basis used in compiling the Comprehensive Income and Expenditure Statement and statutory basis prescribed for taxation purposes.
- Page 13 **Cash Flow Statement –** this shows the changes in cash and cash equivalents during the reporting period. It shows how cash and cash equivalents are generated and used by classifying cash flows into operating, investment and financing activities.
- Page 14 Notes to the Main Financial Statements these add to and interpret, the individual statements.
- Page 60 **Collection Fund Statement** this is an agents statement that reflects the statutory obligation for billing authorities to record transactions relating to the collection of Council Tax and Non-Domestic Rates, and their distribution to precepting authorities, the Government, and the Council itself.

#### FINANCIAL PERFORMANCE IN 2010/11

#### General Fund - Revenue Account Summary

The Council's revenue account bears the cost of providing services and this section of the forward will include the following:-

- Compare actual spending at the year end to the budget
- Explain the main variations
- Show where the money was spent
- Show where the money came from
- Provide an overview of the Council's Treasury Management Performance

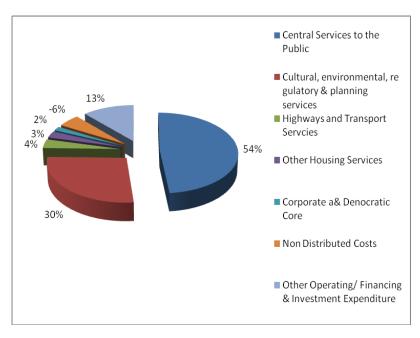
#### **Actual Spend Compared to the Budget**

At the end of 2010/11 the Council's net expenditure was £711,000 below budget after taking into account items committed in 2011/12. This was mainly attributable to one off occurrences as detailed below:

- Higher income received in respect of Housing Benefit Subsidy
- Reduced costs achieved in transport costs brought about by an effective procurement review
- Savings on employee costs as a result of vacant posts
- Additional income generated through grants, planning fees and short term interest received on investments
- Effective management of running expenses budget heads, for example, utility and repast and maintenance costs

#### Where the Money was Spent

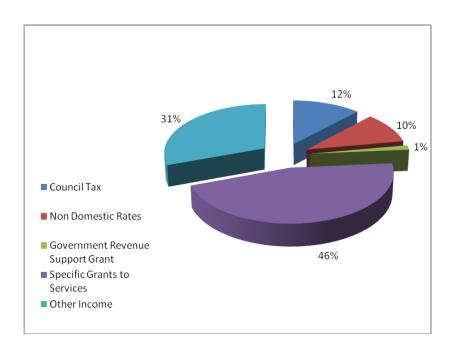
The Gross Expenditure for the Council is set out in the Comprehensive Income and Expenditure and shows the cost in year of providing services.



#### Where the Money Came From

The Gross Income for the Council is set out in the Comprehensive Income and Expenditure Account which funds the cost of providing services, it was received from the following sources:

- Council Tax
- Non Domestic Rates from Businesses
- Government Revenue Support Grant
- Grant Specific to Services, for example, Housing Benefits and Concessionary Travel
- Other sources of income within the Comprehensive Income and Expenditure Account



## **Treasury Management**

The Balance Sheet and Cash Flow Statements show the turnover of cash and the final cash position as at 31 March 2011. The Council's Treasury Management Strategy 2010/11 was a key document during the year for the effective day to day management of cash resources and set out our policies with regard to investing surplus cash. The difficulties seen in the financial markets have made it essential that close regard is given to management and control of risks and therefore we have a strategy in place that limits investments to mainland British financial institutions, the UK Government and other Local Authorities in order to maximise investment income and minimise risk.

The actual average rate of return during the year was 1.13% which exceeds the target of 0.43% (London 7 day Inter-Bank Bid Rate – LIBID). The Authority did not take out any external borrowing during 2010/11.

The Council also has an investment currently frozen with regard to the collapse of the Icelandic bank Landsbanki. In April the long awaited judgement of the Icelandic courts was delivered upholding the priority status of the Authority's deposit. This is still subject to further challenge so repayments are delayed until this is resolved. The investment with Heritable Bank has already started to be repaid to the Authority with £0.305m being received in 2010/11 and the repayment period shorted by nine months to September 2012. The book value within these statements as at 31 March 2011 is £3.149m, however, it is important to note that this value is for accounting purposes only and is not the same as the actual amount that will be repaid.

## **Capital Spend and Financing Summary**

The Council's capital programme includes income and expenditure on items such as the buying or selling of land and property, building new property and the improvement of our existing property. This section of the forward will include the following:-

- Show where capital expenditure was incurred
- Explain how this expenditure was financed

# Capital Expenditure in 2010/11

Service	Actual Capital Expenditure £'000
Playgrounds, Recreation Areas & Open Spaces	296
Housing Grants	763
Asset Management	333
Vehicles, Plant and Equipment	1,431
Information Technology and Communications	282
Regeneration	278
S106 Highways & Public Transport enhancements	193
Leisure centre Assets	1,003
Total Capital Expenditure	4,579

#### Capital Financing in 2010/11

Financing	Actual Capital Financing £'000
Deferred Purchase (Leisure Partnership)	764
Government Grants	804
Developers' Contributions	536
Fund Balances and Reserves	761
Capital receipts	803
Revenue Contributions	70
Borrowing	633
External Contributions	208
Total Capital Financing	4,579

#### **Reserves and Balances Summary**

The Medium Term Financial Strategy (MTFS) proposes sets out the general fund balances for Authority with consideration given to the budgetary challenges facing the Council and the level of budgetary savings required to reach a balanced budget position over the next three years. This reserve is needed to deal with unplanned/unforeseen expenditure or losses in come. In setting the budget for future years substantial efficiency and additional income targets have been included to reach a balanced budget position. As any underachievement against target, together with one-off transitional costs arising from reviews and service restructuring, would need to be funded by the Council it is important to maintain our reserves at appropriate levels.

The Revenue Account underspend achieved of £0.711m has presented an opportunity for the Authority to make a prudent additional reserve in the sum of £0.300m to cover future one-off costs incurred in the process of delivering recurring and sustainable budgetary savings plans. After taking

into account all of the above, the level of General Fund Balances as at 31 March 2011 will be £4.048m. This is reflected in the Movement in Reserves Statement.

#### **Pension Fund Liability**

The pension fund liability is set out in detail within Note 43 of this statement. In summary the Council has a liability as at 31 March 2011 of £21.122m. This liability has been brought about as the present value of liabilities exceeds the fair value of assets. This has a substantial impact on the net worth of the authority as recorded in the Balance Sheet. That said the statutory arrangements for funding the deficit mean that the financial position of the authority remains healthy. The deficit on the Local Government Scheme will be made good by increased contributions over the remaining working life of employees as assessed by the scheme actuary.

The Pension Fund Liability in 2010/11 has reduced from the previous year by £8.921m mainly due to the revaluation of Past Service Costs. This is as a result of the Chancellors Uk Budget Statement whereby public service pensions will now be up-rated in line with the Consumer Prices Index (CPI) rather than the Retail Price Index (RPI). It also indicates how the Pension Fund Liability changes dramatically from year to year.

# **Looking Ahead – The Overall Financial Position of the Authority**

For a number of years local authorities have faced noteable change and are now experiencing a period of significant reductions in funding and budgetary challenges as a result of the Governments 2010 Comprehensive Spending Review (CSR). The 2011/12 Medium Term Financial Strategy (MTFS) recognised this serious risk in respect of potential budgetary shortfalls and sets the Council on the path to achieve sustainable efficiency savings. The MTFS for the period 2011/12 to 2014/15 forecasts the following budget gap:-

Year	Budget Gap	Cumulative
	£'000	£'000
2011/12	1,819	1,819
2012/13	959	2,778
2013/14	629	3,407
2014/15	511	3,918

The Authority has a successful proven track record in identifying future financial risks and subsequent budget pressures and delivering sustainable efficiency savings to address budgetary shortfalls. In this respect the Council's MTFS sets out a realistic but challenging efficiency savings plan which seeks to balance the budget position whilst minimise the impact on frontline services.

In additional to significant funding reductions the 2010 CSR limited the settlement period to a two year period. Together with the forthcoming review of Local Authority funding this has caused a degree of uncertainty with regard to medium term financial planning.

In recognition of the above financial environment and the level of sustainable efficiency savings to be achieved the Council has maintained its financial standing with regard to the level revenue reserves. By maintaining working balances this provides protection against the Council having to make reactive changes that can significantly impact on service performance.

The current economic climate may also adversely affect the ability of tax payers to pay their Council Tax bills, however the Council has successfully maintained collection rates for both household Council Tax and business Non Domestic Rates.

	2009/10	2010/11
Council Tax	97.6%	97.6%
NNDR	97.3%	97.8%

#### STATEMENT OF RESPONSIBILITIES

This statement defines the responsibilities of the Council and the Responsible Financial Officer in respect of the Council's financial affairs.

#### The Council's Responsibilities

The Council shall:

- make arrangements for the proper administration of its financial affairs and secure that one of its
  officers has the responsibility for the administration of those affairs. In this Council, that officer is
  the Chief Executive.
- manage its affairs to secure economic, efficient and effective use of resources and safeguard its assets.
- approve the statement of accounts.

# The Chief Executive's Responsibilities

The Chief Executive is responsible for the preparation of the Authority's Statement of Accounts in accordance with proper practices as set out in the Chartered Institute of Public Finance and Accountancy (CIPFA) Code of Practice on Local Authority Accounting in the United Kingdom 2010/11 (the Code)

In preparing this Statement of Accounts, He has:

- Selected suitable accounting policies and applied them consistently;
- Made judgements and estimates that are reasonable and prudent;
- Complied with the local authority Code

He has also:

- kept proper accounting records which are up to date;
- Taken reasonable steps for the prevention and detection of fraud and other irregularities.

#### **Further Information**

Because of statutory requirements, this Statement of Accounts deals mainly with the financial aspects of the Council's activities. Further details of services provided by the various departments of the Council are to be found on the Council's Performance Out-turn Report.

Further information about the accounts is available from the Shared Financial Services Team, Civic Centre, West Paddock, Leyland, Lancashire, PR25 1DH

I certify that the Statement of Accounts gives a true and fair view of the financial position of the Authority at the 31 March 2011 and its Income and Expenditure for the year ended 31 March 2011.

M Nuttall BA (Hons) CPFA
Chief Executive
Date

#### **Movement in Reserves Statement**

This statement shows the movements in the year on the different reserves held by the Council, analysed between those that are "usable" (available to fund expenditure or reduce local taxation), and other reserves.

The line "surplus on provision of service" shows the true economic cost of providing the authority's services, as detailed in the Comprehensive Income and Expenditure Statement. For the purposes of council tax setting however, a series of statutory adjustments are then made. These adjustments are shown in total below, and are also detailed in note 7.

	General Fund £'000	Earmarked Reserves £'000	Capital Receipts Reserve £'000	Capital Grants & Contributions £'000	Total Usable Reserves £'000	Unusable Reserves Note 24 £'000	Total Reserves £'000
Balance 31 March 2009	(3,427)	(7,472)	(3,070)	(2,183)	(16,152)	(15,242)	(31,394)
Movement in 2009/10							
Surplus on provision of service	(243)	0	0	0	(243)	0	(243)
Other Comprehensive Income & Expenditure	0	0	0	0	0	8,102	8,102
Total Comprehensive Income & expenditure	(243)	0	0	0	(243)	8,102	7,859
Adjustments between accounting basis & funding basis (note 7)	(22)	0	6	(24)	(40)	41	1
Net change before transfers to/(from) earmarked reserves	(265)	0	6	(24)	(283)	8,143	7,860
Transfers to/(from) earmarked reserves	355	(355)	0	0	0	0	0
(Increase)/Decrease in year	90	(355)	6	(24)	(283)	8,143	7,860
Balance 31 March 2010	(3,337)	(7,827)	(3,064)	(2,207)	(16,435)	(7,099)	(23,534)
Movement in 2010/11							
Surplus on provision of service Other Comprehensive Income & Expenditure Total Comprehensive Income & expenditure Adjustments between accounting basis & funding basis under regulation (note 7) Net change before transfers to/(from) earmarked reserves Transfers to/(from) earmarked reserves (Increase)/Decrease in year	(329)	0	0	0	(329)	0	(329)
	0	0	0	0	0	(6,403)	(6,403)
	(329)	0	0	0	(329)	(6,403)	(6,732)
	(27)	0	784	(434)	323	(323)	0
	(356)	0	784	(434)	(6)	(6,726)	(6,732)
	(355)	355	0	0	0	0	0
	(711)	355	784	(434)	(6)	(6,726)	(6,732)
Balance 31 March 2011	(4,048)	(7,472)	(2,280)	(2,641)	(16,441)	(13,825)	(30,266)

# **Comprehensive Income and Expenditure Statement**

This statement shows the accounting cost in the year of providing services in accordance with generally accepted accounting practices. This is not the amount to be funded from taxation, since authorities raise taxation to cover expenditure in accordance with regulations. The taxation position is shown in the Movement in Reserves Statement

	2009/10				2010/11	
Gross Expenditure	Gross Income	Net Expenditure		Gross Expenditure	Gross Income	Net Expenditure
£'000	£'000	£'000		£'000	£'000	£'000
28,102	(25,652)	2,450	Central services to the public	29,546	(27,247)	2,299
14,142	(4,996)	9,146	Cultural, environmental, regulatory & planning services	16,427	(3,521)	12,906
2,553	(1,404)	1,149	Highways and transport services.	2,191	(1,277)	914
2,687	(1,951)	736	Other housing services	1,652	(871)	781
1,082	(5)	1,077 (97)	Corporate and democratic core Non distributed costs	1,007 1,439	(4)	1,003 524
1,943	(2,040)	(97)	Exceptional item – past service pension liabilities (note 43d)	1,439	(915) (4,503)	(4,503)
50,509	(36,048)	14,461	Cost of Services.	52,262	(38,338)	13,924
238	0	238	Other operating expenditure (note 9)	239	(18)	221
6,400	(5,886)	514	Financing and investment income and expenditure (note 10)	6,866	(4,837)	2,029
0	0	0	(Surplus) or deficit of discontinued operations	0	0	0
0	(15,456)	(15,456)	Taxation and non-specific grant income (note 11)	0	(16,503)	(16,503)
		(243)	(Surplus)/deficit on provision of services			(329)
		(192)	(Surplus)/deficit on revaluation of Property, Plant and Equipment assets			(855)
		8,294	Actuarial (gains)/losses on pension assets and liabilities			(5,548)
		8,102	Other Comprehensive Income and Expenditure			(6,403)
		7,859	Total Comprehensive Income and Expenditure			(6,732)

#### **Balance Sheet**

The Balance Sheet shows the value as at the Balance Sheet date of the assets and liabilities recognised by the authority.

It shows the net assets of the authority which are matched by the reserves held.

Reserves are reported in two categories. Usable reserves includes reserves available to provide services and other reserves which may only be used to fund capital expenditure or repay debt. Unusable reserves fall into two categories. The first consists of the Revaluation Reserve which holds unrealised gains and losses in asset values. The second category holds amounts resulting from the "adjustments between the accounting basis and the funding basis", as shown in the Movement in Reserves Statement

1 April 2009 £'000	31 March 2010 £'000		Notes	31 March 2011 £'000
		_ , _, , _ ,	12	
30,855	30,049	Property, Plant & Equipment	40	28,555
11,265	11,665 291	Investment Property	13 14	11,698
325 330	291	Intangible Assets Assets Held for Sale	14	373 0
3,353	0	Long Term Investments		0
105	96	Long Term Debtors		91
46,233	42,101	Long Term Assets		40,717
3,813	6,860	Short Term Investments		7,188
0	330	Assets Held for Sale	20	330
155	140	Inventories	16	152
3,873	6,922	Short Term Debtors	18	4,313
6,838	3,195	Cash and Cash Equivalents	19	5,174
14,679	17,447	Current Assets		17,157
		Bank overdraft		(1,241)
0	(475)	Short Term Borrowing		0
(3,691)	(4,073)	Short Term Creditors	21	(3,485)
0	0	Provisions	22	0
0	0	Liabilities in Disposal Groups		0
(3,691)	(4,548)	Current Liabilities		(4,726)
0	0	Long Term Creditors		0
0	0	Provisions		0
(3,332)	0	Long Term Borrowing		0
(1,864)	(1,423)	Other Long Term Liabilities	4.0	(1,708)
(20,631)	(30,043)	Net Pension Liability	43	(21,090)
0	0	Donated Assets Account Capital Grants Receipts in Advance		0 (84)
(25,827)	(31,466)	Long Term Liabilities		(84) <b>(22,882)</b>
04.00	00.704			
31,394	23,534	Net Assets		30,266
(16,152)	(16,435)	Usable Reserves	23	(16,441)
(15,242)	(7,099)	Unusable Reserves	24	(13,825)
(31,394)	(23,534)	Total Reserves		(30,266)

# **Cash Flow Statement**

This shows the changes in cash and cash equivalents during the reporting period. It shows how cash and cash equivalents are generated and used by classifying cash flows into operating, investment and financing activities.

2009/10 £'000		2010/11 £'000
243	Net surplus or (deficit) on the provision of services	329
117,015	Adjustments to net surplus or deficit on the provision of services for non cash movements	34,235
(115,535)	Adjustments for items reported separately on the cash flow statement	(32,904)
1,723	Net cash flows from Operating Activities (Note 25)	1,660
529	Investing Activities (Note 26)	(1,683)
(5,895)	Financing Activities (Note 27)	761
(3,643)	Net increase or (decrease) in cash and cash equivalents	738
6,838	Cash and cash equivalents at the beginning of the reporting period	3,195
3,195	Cash and cash equivalents at the end of the reporting period (note 19)	3,933

#### NOTES TO THE ACCOUNTS

#### 1 ACCOUNTING POLICIES

#### **General Principles**

The Statement of Accounts has been prepared in accordance with the Code of Practice on Local Authority Accounting in the United Kingdom 2010/11 (the Code). These notes explain the policies used to ensure the Council's financial position is fairly presented.

#### **Accruals of Income and Expenditure**

The Income and Costs of the Council are accounted for in the period to which they relate, regardless of when the cash is paid or received.

#### **Cash and Cash Equivalents**

Cash consists of cash in hand and deposits repayable without penalty on notice of not more than 24 hours. Cash Equivalents consist of investments which mature in less than three months. In the Cash Flow Statement cash and cash equivalents are shown net of bank overdrafts that are repayable on demand.

Longer term investments are not reclassified if the outstanding period falls below three months at the date of account.

#### **Charges to Revenue for Non-Current Assets**

Services, support services and trading accounts are debited with depreciation charges, revaluation and impairment losses in excess of accumulated revaluation gains, and amortisation charges in respect of intangible assets.

The Authority is not required to raise council tax to meet these charges. Instead it has to make an annual contribution from revenue towards the reduction in its overall borrowing requirement. This is achieved by means of an adjustment between the General Fund balance and the Capital Adjustment Account (in the Movement in Reserves Statement).

## **Contingent Assets and Liabilities**

These are assets and liabilities arising from past events the existence of which will only be confirmed by future events not wholly within the Council's control. They are disclosed in notes to the accounts. See notes 44 and 45.

## **Exceptional Items**

When items of income or expense are material, their nature and amount is disclosed separately, either on the face of the Comprehensive Income and Expenditure Statement, or in the notes to the accounts, depending on their significance.

#### **Employee Benefits**

#### Benefits payable during employment

These are charges to the Surplus or Deficit on the Provision of Service. The charge includes an accrual for any untaken leave and holiday entitlement. This accrual does not affect council tax since it is reversed by transfer from the General Fund Balance to the Accumulating Compensated Absences Account (in the Movement in Reserves Statement).

#### Termination benefits

These are amounts payable as a result of a decision to terminate an officer's employment before the normal retirement date, or a decision to accept voluntary redundancy. The costs are recognised when the Council commits itself to terminate the employment of an officer or group of officers, or makes an offer to encourage voluntary redundancy. The charge is made to the relevant service line in the Comprehensive Income and Expenditure.

#### Post Employment Benefits

Employees are members of the Local Government Pension Scheme which provides defined benefits to members. Full details of transactions are given in Note 43.

#### Explanation of methodology

- The liabilities of the fund attributable to the Authority are included in the Balance Sheet on an actuarial basis using the projected unit method i.e. an assessment of the future payments that will be made in relation to retirement benefits earned to date by employees, based on assumptions about mortality rates, employee turnover rates etc. and projections of earnings for current employees.
- Liabilities are discounted to their value at current prices, using a discount rate of 5.5% (based on the indicative rate of return on high quality corporate bonds)
- The assets of the fund attributable to the Authority are included in the Balance Sheet at their fair value:
  - quoted securities current bid price
  - unquoted securities professional estimate
  - unitised securities current bid price
  - property market value
- The change in net pension liability is analysed into seven components:

Current service cost – the increase in liabilities as a result of years of service earned this year. This is allocated in the Comprehensive Income & Expenditure Statement to the services for which employees worked.

Past service cost – the increase in liabilities arising from current year decisions whose effect relates to years of service earned in earlier years. These are charged to the Comprehensive Income & Expenditure Account as part of Non Distributed Costs. Interest cost – the expected increase in the present value of liabilities during the year as they move one year closer to being paid. This is charged to Comprehensive Income & Expenditure Account within the Financing & Investment Income and Expenditure line Expected return on assets – the annual investment return on the fund assets attributable to the Authority, based on an average of the expected long term return. This is credited to the Financing and Investment Income and Expenditure line in the Comprehensive Income & Expenditure Account.

Gains or losses on settlements and curtailments – the result of actions to relieve the Authority of liabilities, or events that reduce the expected future service or accrual of benefits of employees. These are charged to Non Distributed Costs within the comprehensive Income and Expenditure Account.

Actuarial gains and losses – changes in the net pension liability that arise because events have not coincided with assumptions made at the last actuarial valuation or because the actuaries have updated their assumptions. These are debited to the Pension Reserve.

Contributions paid to the pension fund – cash paid as employer's contributions to the pension fund in settlement of liabilities. These are not accounted for as an expense.

Statutory provisions require the General Fund balance to be charged with the amount payable to the pension fund, not the amount calculated according to the relevant accounting standards. This is achieved by transfers between the Pensions Reserve and the General Fund to remove the

actuarial debits and credits and replace them with amounts actually paid and those accrued at the year end. The negative balance on the Pension Reserve thus measures the beneficial impact to the General Fund of being required to account for retirement benefits on the basis of cash flows rather than as benefits are earned by employees.

## **Discretionary Benefits**

The Authority also has restricted powers to make discretionary awards of retirement benefits in the event of early retirements. Any liabilities thus arising are accrued in the year of the decision to make the award and accounted for using the same policies as are applied to the Local Government Pension Scheme

#### **Events after the Balance Sheet date**

Where an event occurs after the Balance Sheet date and it provides evidence of conditions that existed at the Balance Sheet date, the amounts recognised in the Statement of Accounts is adjusted.

Where an event that occurs after the Balance Sheet date is indicative of conditions that arose after the Balance Sheet date, the amounts recognised in the Statement of Accounts are not adjusted. The "non adjusting event", and an estimate of the financial effect, is however disclosed in the notes to the accounts.

#### **Financial Liabilities**

Borrowings are initially measured at fair value and carried at their amortised cost. The annual charge to the Comprehensive Income & Expenditure Statement (CI&E) is based on the carrying amount multiplied by the effective rate of interest. The amount presented in the balance sheet is the outstanding principal payable plus interest accrued at 31 March.

Gains or losses on premature redemption are charged to the Comprehensive Income & Expenditure Statement unless they are the result of a restructure in which case they are added to the amortised cost and charged over the life of the modified loan. However, Regulations require discounts to be amortised over the shorter of the life of the original loan or ten years. Greater discretion applies to premia, they can be amortised over the life of the original or replacement loan, or a shorter period. A transfer is done from the General Fund Balance to the Financial Instruments Adjustment Account to give effect to these regulations.

#### **Financial Assets**

#### Loans and receivables

These are initially measured at fair value and carried at amortised cost. The annual credit to the Financing and Investment income line in the Comprehensive Income and Expenditure Statement is based on the carrying amount multiplied by the effective rate of interest. The amount presented in the balance sheet is the outstanding principal receivable plus interest accrued at 31 March.

Where assets are identified as impaired because of a likelihood from a past event that payments will not be received, the asset is written down and a charge made to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement. The impairment loss is measured as the difference between the carrying amount and the present value of the revised future cash flows discounted at the asset's original effective interest rate.

#### **Government Grants and Other Contributions**

Government grants and other contributions for both revenue and capital purposes are accounted for on an accruals basis and recognised in the accounts when the conditions for their receipt have been complied with. If compliance has not been achieved, cash received is held on the Balance Sheet as a Long Term Creditor.

The postings in the Comprehensive Income and Expenditure account relating to capital grants and contributions are reversed out of the General Fund balance in the Movement in Reserves Statement. If the monies have not been used they are credited to the Grants Unapplied Reserve. If they have been applied to fund capital expenditure they are credited to the Capital Adjustment Account.

#### Intangible assets

Expenditure on assets that do not have physical substance but are identifiable and controlled by the Council (e.g. software licences), is capitalised at cost if it will bring benefits to the Council for more than one financial year. Internally generated assets are capitalised where it is demonstrable that the Council will generate future economic benefits.

The cost is amortised over the economic life to reflect the pattern of consumption. The charge is made to the relevant service line in the Comprehensive Income and Expenditure Statement.

The postings in the Comprehensive Income and Expenditure Statement are reversed from the General Fund balance in the Movement in Reserves Statement and charged to the Capital Adjustment Account.

#### Inventories and long term contracts

Inventories are included in the Balance Sheet at the lower of cost and net realisable value. Long term contracts are accounted for on the basis of charging the Surplus or Deficit on the Provision of Services with the value of the works and services received under the contract during the financial year.

#### **Investment Properties**

Investment properties are those held solely to earn rentals or for capital appreciation.

They are measured initially at cost and subsequently at fair value. They are not depreciated but are re-valued annually. Gains and losses on revaluation are posted to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement. The same treatment is applied to gains and losses on disposal. Gains and losses on revaluation and disposal are not permitted by statute to impact on the council tax. A reversal is therefore done between the General Fund Balance and the Capital Adjustment Account (or, in the case of sale proceeds exceeding £10,000 to the Capital Receipts Reserve.

Income and expenditure from investment properties are charged to the Financing and Investment income line in the Comprehensive Income and Expenditure Statement.

#### Leasing

Leases are classified as finance leases where the terms of the lease transfer substantially all the risks and rewards incidental to ownership of the asset from the lessor to the lessee. All other leases are classified as operating leases.

If the lease covers both land and buildings, then the land and building elements are considered separately for classification.

Assets that do not have the legal status of a lease but convey a right to use an asset in return for payment are accounted for under this policy where fulfilment of the arrangement is dependent on the use of specific assets.

#### The Authority as lessee

#### **Finance leases**

An asset held under a finance lease is recognised on the Balance Sheet at the commencement of the lease at its fair value measured at the inception of the lease (or the present value of the minimum lease payments, if lower). The asset is matched by a liability, being the obligation to the lessor. Contingent rents are charged as expenses in the periods in which they are incurred.

Lease payments are split between a finance charge, charged to the Comprehensive Income and Expenditure Statement, and the principal element, applied to write down the lease liability.

Assets held under a finance lease will be subject to depreciation and revaluation in the same way as any other asset.

#### **Operating leases**

Rentals are charged to the Comprehensive Income and Expenditure Statement as an expense of the service benefitting from the asset.

#### The Authority as lessor

#### **Finance leases**

Where the Authority grants a finance lease over an asset, it is written out of the Balance Sheet and charged to the "gain or loss on disposals" line in Other Operating Expenses in the Comprehensive Income and Expenditure Statement. The Authority's net investment in the lease is credited to the same line, matched by a Long Term Debtor in the balance Sheet. Lease rental receipts are split between finance income (credited to the Financing and Investment Income line in the Comprehensive Income and Expenditure Statement), and the principal element applied to write down the Long Term Debtor.

#### **Operating leases**

Where the Authority grant an operating lease over an asset it remains on the Balance Sheet, and the income is credited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement.

See note 40.

#### **Overheads**

The Best Value Accounting Code of Practice (BVACOP) requires that all Central Support and Administrative costs, with the exception of those mentioned below, be allocated to services. The exceptions are:

- The costs of Democratic Representation and Management
- A narrow range of costs defined as Corporate management
- Non Distributed costs. These consist of certain costs relating to retirement benefits (past service, curtailment and settlement costs), and costs associated with unused IT facilities and surplus assets.

#### Prior Period Adjustments, Changes in Accounting Policies, and Estimates and Errors

Changes in estimates are accounted for prospectively, i.e. in the current and future years affected by the change, and do not give rise to a prior period adjustment.

Changes in accounting policies are only made when required by proper accounting practice or if the change provides more reliable or relevant information about the effect of transactions on the Council's financial performance. Where a change is made it is applied retrospectively by adjusting opening balances and comparative amounts from prior periods.

Material errors will also require a prior period adjustment.

## **Property Plant and Equipment (PPE)**

All expenditure on the acquisition, creation, or enhancement of fixed assets is capitalised on an accruals basis in the accounts provided it exceeds the 'de minimis' threshold of £5,000 and provides benefits to the Council for a period of more than one year.

Assets are initially held at cost and then re-valued. Valuations are provided by qualified valuers, are on the basis recommended by CIPFA, and accord with the Statement of Asset Valuation Principles and Guidance Notes issued by the RICS. Property assets are re-valued, at a minimum, every 5 years.

#### Measurement

PPE is accounted for in accordance with IAS 16. As adapted for the public sector this provides that:

- Infrastructure, Community Assets, Assets under Construction, and equipment, are measured at historical cost.
- All other assets are measured at fair value. In respect of specialised assets, if there is an absence of market based evidence of value, fair value will be assessed using the depreciated replacement cost approach.

A gain on revaluation is credited to the Revaluation Reserve unless it reverses a previous loss charged to the Comprehensive Income and Expenditure Statement, in which case the gain shall be credited to that account. A fall in value will be charged firstly against any balance held in the Revaluation Reserve. If this is insufficient or non existent, the charge is made to the relevant service line in the Comprehensive Income and Expenditure Statement.

#### Depreciation

Non current assets held for sale are not depreciated.

Other property is depreciated over its useful life on a straight line basis. Depreciation is based on the closing value of assets. Components are separately depreciated if

- The total value of the host asset (excluding land) exceeds £500k and
- The value of the component exceeds 20% of the asset value (excluding land)

Depreciation periods are as follows:

	years
Property (excluding components separately identified)	5-70
Property components - mechanical	25
Portable office facilities	10-15
Vehicles	3-10
IT equipment	3-5
Other equipment	5-15

Revaluation gains are also depreciated by transfer of the difference between the current valuation depreciation charge and the historic cost depreciation charge, from the Revaluation Reserve to the Capital Adjustment Account.

#### **Impairment**

All assets are reviewed annually for impairment. Impairment losses are charged against revaluations held in the Revaluation Reserve. If these are inadequate the loss is charged to the relevant service line in the Comprehensive Income and Expenditure Statement.

If an impairment loss is subsequently reversed, the reversal, up to the amount of the original loss adjusted for depreciation, is credited to the relevant service line in the Comprehensive Income and Expenditure Statement.

#### Disposal and Non-Current Assets Held for Sale

When it becomes probable that the carrying amount of an asset will be recovered principally through a sale transaction rather than through continuing use, it is reclassified as an Asset Held for Sale. The asset is re-valued immediately and carried at the lower of this amount and fair value less costs to sell. If assets subsequently fail to meet the criteria to be classified as Assets Held for Sale, they revert to their Non Current Asset classification, and are re-valued at their original value adjusted for any depreciation, impairment or revaluation that would have applied.

On disposal the carrying amount of an asset is written off to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement, as part of the gain or loss on disposal. Receipts exceeding £10,000 from disposal are credited to the same line. Any revaluation gains accumulated in the Revaluation Reserve are transferred to the Capital Adjustment Account.

#### Capital Charges and Council Tax

The postings in the Comprehensive Income and Expenditure Statement in respect of depreciation, impairment, disposal and revaluation are reversed in the Movement in Reserves Statement to avoid impacting on council tax. Capital Receipts exceeding £10,000 are reversed to the Capital Receipts Reserve. Other reversals are to the Capital Adjustment Account.

#### **Provisions**

Provisions are made where an event has taken place that gives the Council an obligation that probably requires settlement by a transfer of economic benefits, but where the timing is uncertain. Provisions are charged to the appropriate revenue account, Expenditure, when incurred, is charged direct to the provision.

#### Reserves

Reserves are created by appropriating amounts from the General Fund Balance in the Movement in Reserves Statement. When expenditure to be financed from the reserve is incurred, it is charged to the relevant service in the Comprehensive Income and Expenditure Statement, and the reserve is appropriated back into the General Fund Balance through the Movement in Reserves Statement.

# **Revenue Expenditure Funded From Capital Under Statute**

Expenditure incurred during the year that may be capitalised under statutory provision but does not result in the creation of a non-current asset, has been charged as expenditure to the relevant service in the Comprehensive Income and Expenditure Statement.

If the Authority has determined to use capital resources to meet the cost (as opposed to funding from revenue) a transfer is done in the Movement in Reserves Statement, from the General Fund Balance to the Capital Adjustment Account, so that there is no impact on the council tax.

#### Value Added Tax

VAT is included in the accounts only to the extent that it is irrecoverable.

# 2 ACCOUNTING STANDARDS THAT HAVE BEEN ISSUED BUT HAVE NOT YET BEEN ADOPTED

Financial Reporting Standard 30 relates to Heritage Assets (i.e. assets held principally for their contribution to knowledge and culture). This standard will not apply to Local Authority accounts until 2011/12.

The assets held by the Authority that come within this classification consist of artefacts held at the museum. They are held in the balance sheet at 31 March 2011 at a nil value. They have been valued for insurance purposes at £30,000.

#### 3 CRITICAL JUDGEMENTS IN APPLYING ACCOUNTING POLICIES

The Council has assumed that its investment in the failed Icelandic bank Landsbanki will retain priority status and, consequentially that 95% will be recovered. The risk is quantified in note 46.

# 4 ASSUMPTIONS ABOUT THE FUTURE AND OTHER MAJOR SOURCES OF ESTIMATION UNCERTAINTY

The Statement of Accounts contains figures estimated on the basis of historical experience, current trends and other relevant factors. The following table notes items for which there is a significant risk of material future adjustment:

Item	Uncertainty	Effect if actual results differ
Pensions liability	The estimated liabilities depend on a number of complex judgements. These include future retirement ages, mortality rates, salary increases, returns on investments and discount rates. A firm of consulting actuaries is engaged to provide advice on these assumptions. The wider review of the pension arrangements for Local Authority employees currently under consideration adds to the uncertainty.	The accounts show a pension liability of £21m. The effect of changes in the assumptions are: - additional year of life £1.8m - 0.1% salary inflation £0.3m - 0.1% on discount rate (£1.2m) Every 3 years the fund is comprehensively revalued which leads to increases in the Council's contributions. These will rise by 1.5% over the next three years.
Debtors	The most significant debtor issue for the Council is its responsibility for collecting £81m in business rates and council tax. It is however acting solely as agent of the government (for business rates) and mainly as agent (for major preceptors) for council tax. The major recovery risk resulting from shortfalls in collection falls to these bodies.  Note 18 shows that sundry debtors total £2.5m against which a bad debt provision of £0.5m has been made. The major risk area lies with £1m of recent invoices for which no provision has been made.  Housing benefit recoveries arising in 2010/11 totalling £0.292m against which a 20% provision has been made. These debts are recovered from ongoing benefit. The current economic climate increases the risk of bad debts.	A provision of 10% against recent debtors would cost £0.1m.

# 5 MATERIAL ITEMS OF INCOME AND EXPENSE

All material items have been disclosed in the statement or in the notes to the accounts.

# **6 EVENTS AFTER THE BALANCE SHEET DATE**

There are no events after the balance sheet date to report.

# 7 ADJUSTMENTS BETWEEN ACCOUNTING BASIS AND FUNDING BASIS UNDER REGULATIONS

The surplus or deficit on the provision of service is subject to adjustment in order to calculate the amount to be met from taxation. This statement details those adjustments and agrees to the Movement in Reserves Statement.

	2010/11			
	General Fund Balance £'000	Capital Receipts Account £,000	Capital Grants £'000	Total Unusable Reserves £'000
Adjustments involving the Capital Adjustment Account (CAA)				
Reversal of debits and credits to the Comprehensive Income				
and Expenditure account (CI&E)	(4.570)			4.570
Charges for depreciation of non current assets	(1,573)			1,573
Charges for impairment of non current assets Revaluation losses on Property, Plant and Equipment	(3,659)			3,659
Movements in the market value of Investment Property	(442)			442
Amortisation of intangible assets	(150)			150
Revenue expenditure funded from capital under statute	(987)			987
Non-current assets charged to CI&E on disposal	(33.)			
Insertion of items not posted to CI&E				
Statutory and voluntary provision for the repayment of debt	544			(544)
Capital expenditure charged against the General Fund Balance	830			(830)
Adjustments involving Capital Grants Unapplied				
Capital grants and contributions unapplied credited to CI&E	1982		(1,982)	
Grants applied to fund capital expenditure transferred to CAA			1,548	(1,548)
Adjustments involving the Capital Receipts Reserve				
Capital receipts credited to CI&E on non current asset disposals	17	(18)		1
Capital receipts used to finance new capital expenditure		803		(803)
Capital receipts credited to CI&E to finance the payment to the	(1)	1		, ,
Government's capital receipt pool	(1)	·		
Transfer from Deferred Capital Receipts		(2)		2
Adjustments involving Financial Instruments Adjustment A/c				
Difference between finance costs in CI&E and those chargeable	(2)			2
in accordance with statutory regulation	(-/			_
Adjustments involving the Pensions Reserve				
Reversal of pension charges made in CI&E	1,829			(1,829)
Employer's contributions and payments made to pensioners	1,576			(1,576)
Adjustments involving the Collection Fund Adjustment A/c				
Difference between credit to CI&E and precepted amount	33			(33)
Adjustments involving the Accumulated Absences A/c				
Difference between remuneration charged to CI&E and that	(0.4)			0.4
chargeable per statutory requirement	(24)			24
TOTAL AD HISTMENTS	(07)	70.4	(42.4)	(202)
TOTAL ADJUSTMENTS	(27)	784	(434)	(323)

	2009/10			
2009/10 Comparative figures	General Fund	Capital Receipts	Capital Grants	Total Unusable Reserves
	£'000	£,000	£'000	£'000
Adjustments involving the Capital Adjustment Account (CAA)				
Reversal of debits and credits to CI&E Charges for depreciation of non current assets Charges for impairment of non current assets Revaluation losses on Property, Plant and Equipment Movements in the market value of Investment Property Amortisation of intangible assets Revenue expenditure funded from capital under statute Non-current assets charged to CI&E on disposal	(1,570) 0 (474) 1,063 (150) (1,764)		1,757	1,570 0 474 (1,063) 150 7
Insertion of items not posted to the CI&E Statutory &voluntary provision for the repayment of debt Capital expenditure charged against the General Fund Balance	552 261			(552) (261)
Adjustments primarily involving Capital Grants Unapplied Capital grants and contributions unapplied credited to CI&E Grants applied to fund capital expenditure transferred to CAA	1,980		(1,980) 199	(199)
Adjustments primarily involving the Capital Receipts Reserve Capital receipts credited to CI&E on non current asset disposals Capital receipts used to finance new capital expenditure Capital receipts credited to CI&E to finance the payment to the Government's capital receipt pool Transfer from Deferred Capital Receipts		7 (1)		(7)
Adjustments involving Financial Instruments Adjustment A/c Difference between finance costs in CI&E and those chargeable in accordance with statutory regulation	1,162			(1,162)
Adjustments involving the Pensions Reserve Reversal of pension charges made in the CI&E Employer's contributions and payments made to pensioners	(2,660) 1,542			2,660 (1,542)
Adjustments involving the Collection Fund Adjustment A/c Difference between credit to CI&E and precepted amount	27			(27)
Adjustments involving the Accumulated Absences A/c Difference between remuneration charged to the CI&E and that chargeable per statutory requirement	9			(9)
TOTAL ADJUSTMENTS	(22)	6	(24)	40

# 8 TRANSFERS TO/FROM EARMARKED RESERVES

	Balance 1 April	Tran	nsfers	Balance 31 March	Tran	ısfers	Balance 31 March
	2009	In	Out	2010	In	Out	2011
	£'000	£'000	£'000	£'000	£'000	£'000	£'000
Area Committee	53		(32)	21		(7)	14
Asset Management	2,099	400	(81)	2,418	250	(465)	2,203
Borough Council Elections	60	30		90	30		120
Housing Needs Survey	17		(12)	5	8		13
ICT Strategy Reserve	1,484	200	(134)	1,550	150	(231)	1,469
Local Development Framework	152	60		212	20		232
Performance Reward Grant	0	239		239		(58)	181
Public Open Space	2,066	37	(155)	1,948	96	(155)	1,889
Single Status/Equal pay	782		(157)	625		(102)	523
Vehicle and Plant replacement	76	40	(4)	112			112
Leisure sites maintenance	92	0	0	92	69		161
Pension Fund	38	0	(30)	8		(8)	0
Other	553	223	(269)	507	170	(122)	555
Total	7,472	1,229	(874)	7,827	793	(1,148)	7,472

# 9 OTHER OPERATING EXPENDITURE

2009/10 £'000		2010/11 £'000
238	Parish council precepts	238
0	Payments to the Governments Capital Receipt Pool	1
0	Gains and losses on the disposal of non current assets	(18)
238	Total	221

# 10 FINANCING AND INVESTMENT INCOME AND EXPENDITURE

2009/10 £'000		2010/11 £'000
342	Interest payable and similar charges	215
1,714	Pensions interest cost net of expected return on pension assets	1,270
(613)	Interest receivable and similar income	(368)
(1,647)	Income and Expenditure in relation to investment properties and changes in their fair value	442
718	losses on trading accounts (note 30)	470
0	Other investment income	0
514	Total	2,029

# 11 TAXATION AND NON SPECIFIC GRANT INCOMES

2009/10 £'000		2010/11 £'000
(7,719)	Council tax income	(7,783)
(6,091)	Non domestic rates	(6,579)
(1,423)	Non ring fenced government grants	(955)
(223)	Capital grants and contributions	(1,186)
(15,456)	Total	(16,503)

# 12 PROPERTY PLANT AND EQUIPMENT

	Other land & Buildings	Vehicles Plant Furniture & Equipment	Infra- structure	Community Assets	Surplus Assets	Total
	£'000	£'000	£'000	£'000	£'000	£'000
Cost or valuation						
At 1 April 2010	28,943	8,964	0	17	0	37,924
Additions	1,190	2,170				3,360
Revaluations recognised in Revaluation Reserve (RR)	555	·				555
Revaluations recognised in CI&E	(1,705)					(1,705)
De-recognition - disposals De-recognition - other	(3)	(337)				(340)
Assets reclassified	(475)					(475)
Other movements	, ,					, ,
At 31 March 2011	28,505	10,797		17		39,319
Depreciation and Impairment						
At 1 April 2010	(2,790)	(5,085)				(7,875)
Depreciation charge	(591)	(982)				(1,573)
Depreciation written out of RR	1,164					1,164
Depreciation written out of CI&E	452					452
Impairment losses recognised in RR	(864)					(864)
Impairment losses recognised in CI&E	(2,406)					(2,406)
De-recognition - disposals	1	337				338
De-recognition - other						
Other movements						
At 31 March 2011	(5,034)	(5,730)				(10,764)
Net Book Value						
At 31 March 2010	26,153	3,879	0	17	0	30,049
At 31 March 2011	23,471	5,067		17		28,555

Comparative movements in 2009/10	Other land & Buildings	Vehicles Plant Furniture & Equipment	Infra- structure	Community Assets	Surplus Assets	Total
	£'000	£'000	£'000	£'000	£'000	£'000
Cost or valuation						
At 1 April 2009	28,495	8,779	0	265	0	37,539
Additions	182	203				385
Revaluations recognised in the	95			17		112
Revaluation Reserve (RR) Revaluations recognised in CI&E	(388)			(86)		(474)
De-recognition - disposals	(300)	(18)		(60)		(18)
De-recognition - other		(10)				(10)
Assets reclassified	661					661
Other movements	(102)			(179)		(281)
		0.004		· · · · · · · · · · · · · · · · · · ·		` ′
At 31 March 2010	28,943	8,964	0	17	0	37,924
Depreciation and Impairment						
At 1 April 2009	(2,372)	(4,133)	0	(179)	0	(6,684)
Depreciation charge	(600)	(970)	•	()	•	(1,570)
Depreciation written out of RR	80	(0.0)				80
Depreciation written out of CI&E						
Impairment losses recognised in RR						
Impairment losses recognised in						
CI&E						
De-recognition - disposals		18				18
De-recognition - other						
Other movements	102			179		281
At 31 March 2010	(2,790)	(5,085)	0	0	0	(7,875)

# **Fixed Assets Valuations**

During 2010/11 the valuations were carried out by K.J. Property Consultancy and the Council's Estates Surveyor R. Handscombe FRICS. The basis of valuation is set out in the Statement of Accounting Policies.

	Other land & Buildings	Vehicles Plant Furniture & Equipment	Infra- structu re	Community Assets	Surplus Assets	Total
	£'000	£'000	£'000	£'000	£'000	£'000
Carried at historical cost	711	10,797	0	0	0	11,508
Valued at fair value as at:						
31 March 2011	22,032	0	0	0	0	22,032
31 March 2010	298	0	0	0	0	298
31 March 2009	1,510	0	0	0	0	1,510
31 March 2008	45	0	0	15	0	60
31 March 2007	3,833	0	0	2	0	3,835
31 March 2006	76	0	0	0	0	76
Total cost or valuation	28,505	10,797	0	17	0	39,319

#### 13 INVESTMENT PROPERTIES

Details of rental income and operational expenditure are given in note 30.

There are no restrictions on the Authority's ability to realise the value inherent in its investment property or its right to receipt of income or the proceeds of disposal.

The assets are comprehensively re-valued every five years, and annually reviewed for any indications that changes in yields or void levels warrant a review of fair values.

The following table summarises the movement in the fair value of investment properties over the year.

	2010/11 £'000	2009/10 £'000
Fair Value 1 April	11,665	11,265
Additions – Subsequent expenditure	0	0
Disposals	0	0
Net gains/(losses) from fair value adjustments	(442)	1,063
Transfers (to)/from Property Plant and Equipment	475	(661)
Other changes	0	(2)
TOTAL	11,698	11,665

#### 14 INTANGIBLE ASSETS

All software is given a finite useful life, based on assessments of the period that the software is expected to be of use to the Authority. The following periods have been used in amortising the Authority's significant intangible assets.

Asset Description	Amortisation Period
Benefit fraud case system Document management System IT work programme Customer Contact Centre	5 years 5 years 5 years 5 years

Amortisation is on a straight line basis. In 2010/11 the amortisation charge of £0.150m was charged principally to Finance £0.020m, IT £0.068m and Revenues/Cashiers £0.044m. These cost centres are absorbed as overheads across all services. It is not possible therefore to simply indicate the amount charged to each heading in the Comprehensive Income and Expenditure Account.

The movements on Intangible Asset balances during the year are as follows:

	2010/11 £'000	2009/10 £'000
Cost at start of year	952	836
Derecognised in year	(460)	
Additions in year	`232	116
Gross cost at end of year	724	952
Accumulated amortisation at start of year	(661)	(511)
Derecognised in year	460	
Amortised in year	(150)	(150)
Accumulated amortisation	(351)	(661)
Net Carrying amount at the year end	373	291

There are no significant contractual commitments, and no individual intangible assets the amortisation of which is materially significant to the Council.

#### 15 FINANCIAL INSTRUMENTS

# 15a Categories of Financial Instrument

The following categories of Financial Instruments are carried in the Balance Sheet:

	L	ong Term	ı		Current	
	31 March 2011 £'000	31 March 2010 £'000	31 March 2009 £'000	31 March 2011 £'000	31 March 2010 £'000	31 March 2009 £'000
Investments Loans and receivables	0	0	3,353	7,188	6,860	3,813
Debtors Loans and receivables	91	96	105	4,294	6,922	3,873
Borrowings Financial liabilities at amortised cost	0	0	(3,332)	0	(475)	0
Other Long Term Liabilities Finance lease liabilities	(1,708)	(1,423)	(1,864)	0	0	0
Creditors Financial liabilities carried at contract amount	0	0	0	(3,466)	(4,073)	(3,691)

There has been no reclassification of assets and no pledges of collateral have been made in the periods reported in these statements.

#### 15b Income, Expense, Gains and Losses

The amounts charged in the Comprehensive Income and Expenditure Account are as follows:

	Financial Liabilities at Amortised Cost £'000	2010/11 Financial Assets Loans & Receivables £'000	Total	Financial Liabilities at Amortised Cost £'000	2009/10 Financial Assets Loans & Receivables £'000	Total
Interest expenses Impairment	157 0	0 57	157 57	185 0	0 223	185 223
Total Expense	157	57	214	185	223	408
Interest income	0	(161)	(161)	0	(258)	(258)
Interest income accrued on impaired assets	0	(206)	(206)	0	(278)	(278)
Total income	0	(367)	(367)	0	(536)	(536)
Net (gain)/loss for the year			(153)			(128)

#### 15c Fair Values of Assets and Liabilities

Financial liabilities, financial assets represented by loans and receivables, and long term debtors and creditors are carried in the Balance Sheet at amortised cost. Their fair value can be assessed by calculating the present value of the cash flows that will take place over the remaining term of the instruments, using the following assumptions:

- any borrowings or investments with a remaining life exceeding twelve months are discounted at the rates applying to equivalent transactions at the Balance Sheet date.
- where an instrument will mature in the next twelve months, carrying amount is assumed to approximate to fair value
- the fair value of trade and other receivables is taken to be the invoiced or billed amount.

The fair values of long term financial assets and liabilities are as follows:

	31 March	1 2011	31 Marc	h 2010	31 Marcl	h 2009
	Carrying Amount £'000	Fair Value £'000	Carrying Amount £'000	Fair Value £'000	Carrying Amount £'000	Fair Value £'000
Financial Liabilities Finance Lease	1,708	1,725	1,423	1,460	1,864	1,895

	31 Marc	h 2011	31 March	2010	31 March	2009
	Carrying Amount £'000	Fair Value £'000	Carrying Amount £'000	Fair Value £'000	Carrying Amount £'000	Fair Value £'000
Financial Assets Long Term Debtors	91	91	96	96	105	105

#### **16 INVENTORIES**

	2010/11			2009/10		
	Consumable stores £'000	Maintenance materials £'000	Total £'000	Consumable stores £'000	Maintenance materials £'000	Total £'000
Balance at 1 April	104	36	140	111	44	155
Purchases	423	207	630	405	162	567
Issued in year	(410)	(206)	(616)	(408)	(170)	(578)
Written off in year	0	(2)	(2)	(4)	0	(4)
Balance at year end	117	35	152	104	36	140

# 17 CONSTRUCTION CONTRACTS

The Council is not involved as a contractor in any construction contracts.

# **18 SHORT TERM DEBTORS**

	31 March 2011 £'000	31 March 2010 £'000	31 March 2009 £'000
Central government bodies	1,447	3,114	843
Other local authorities	851	1,496	1,118
NHS bodies	0	0	0
Public corporations and trading funds	0	0	0
Other entities and individuals	2,569	2,875	2,326
Net carrying amount at the year end	4,867	7,485	4,287
Less provision for bad debts	(554)	(563)	(414)
TOTAL DEBTORS	4,313	6,922	3,873

# 19 CASH AND CASH EQUIVALENTS

The balance of Cash and Cash Equivalents is made up of the following elements:

	31 March	31 March	31 March
	2011	2010	2009
	£'000	£'000	£'000
Cash held by the Authority Bank current and call accounts Short term deposits	0	5	0
	5,174	3,190	3,155
	0	0	3,683
Total cash and cash equivalents	5,174	3,195	6,838

# 20 ASSETS HELD FOR SALE

	Current		Non Current	
	2010/11 £'000	2009/10 £'000	2010/11 £'000	2009/10 £'000
Balance outstanding at the start of the year	330	0	0	330
Assets sold	0	0	0	0
Transfers from non-current to current	0	330	0	(330)
Balance outstanding at year end	330	330	0	0

# 21 SHORT TERM CREDITORS

	31 March 2011 £'000	31 March 2010 £'000	31 March 2009 £'000
Central government bodies Other local authorities	(632) (766)	(621) (1,402)	(1,466) (662)
NHS bodies	Ó	Ó	Ó
Public corporations and trading funds	0	0	0
Other entities and individuals	(2,087)	(2,050)	(1,563)
Net carrying amount at the year end	(3,485)	(4,073)	(3,691)

# 22 PROVISIONS

There are no provisions at 31 March 2010 or at 31 March 2011.

# **23 USABLE RESERVES**

Movements in the Authority's usable reserves are detailed in the Movement in Reserves Statement and referred to in note 24.

# **24 UNUSABLE RESERVES**

	31 March 2011 £'000	31 March 2010 £'000	31 March 2009 £'000
Revaluation Reserve	(1,292)	(490)	(405)
Capital Adjustment Account	(33,738)	(36,771)	(36,783)
Financial Instruments Adjustment Account	(21)	(23)	1,139
Deferred Capital Receipts Reserve	(25)	(27)	(28)
Pensions Reserve	21,090	30,043	20,631
Collection Fund Adjustment Account	4	37	64
Accumulated Absences Account	157	132	141
Total Unusable Reserves	(13,825)	(7,099)	(15,241)

#### 24a Revaluation Reserve

The Revaluation Reserve holds the gains arising from increases in the valuation of Property, Plant and Equipment. The balance is reduced by any subsequent reductions in value, by impairment, by depreciation, and by disposal.

The Reserve holds only gains accumulated since 1 April 2007. Gains prior to that date were consolidated in the Capital Adjustment Account.

	2010/11 £'000	2009/10 £'000
Balance at 1 April	(490)	(405)
Upward revaluation of assets	(855)	(192)
Downward revaluation & impairment not charged to the Comprehensive Income and Expenditure Account	17	93
Difference between fair value and historic cost depreciation	36	14
Accumulated gains on assets de-recognised	0	0
Balance at 31 March	(1,292)	(490)

# 24b Capital Adjustment Account

This account contains the following:

- Sums set aside to finance capital expenditure
- Accumulated gains and losses on Investment Properties
- Revaluation gains on Property, Plant and Equipment accumulating prior to 1 April 2007
- The difference between the charges required by accounting practice for the amortisation of assets (depreciation and impairment) and the de-recognition of assets, and the capital charges required by statute.

	2010/11	2009/10
	£'000	£'000
Balance at 1 April	(36,771)	(36,783)
Adjustments between accounting and regulatory funding bases (see note 7)		
Items relating to capital charges		
Charges for depreciation of non current assets	1,573	1,570
Charges for impairment of non current assets	3,659	474
Amortisation of intangible assets	150	150
Revenue expenditure funded from capital under statute	987	7
Net cost disposal of assets	1	0
Movements in the market value of Investment Properties	442	(1,063)
Capital financing applied in the year		
Capital receipts used to finance new capital expenditure	(803)	(7)
Capital expenditure charged to the General Fund Balance	(830)	(261)
Statutory & voluntary provision for the repayment of debt	(544)	(552)
Grants used in the year to fund capital expenditure	(1,548)	(199)
Adjustments with the Revaluation Reserve (see note 24a)		
Downward revaluation & impairment not charged to CI&E	(17)	(93)
Difference between fair value and historic cost depreciation	(36)	(14)
2e. cee 2ett. eett tal. valae al.a motorie eest deproductori		(''')
Balance at 31 March	(33,738)	(36,771)

#### 24c Financial Instruments Adjustment Account

This account contains postings arising from the difference between the requirements of accounting practice and statute in respect of certain financial instruments.

	2010/11 £'000	2009/10 £'000
Balance at 1 April	(23)	1,139
Impairment charges, deferred in 2008/9, charged against the General Fund Balance	0	(1,139)
Premia on early debt redemption – amortisation deferred as per statutory requirement	(5)	48
Discounts on early debt redemption – amortisation deferred as per statutory requirement	7	(71)
Balance at 31 March	(21)	(23)

#### 24d Deferred Capital Receipts Reserve

This account shows the sums recognised on the disposal of non-current assets but for which cash settlement has yet to take place

	2010/11 £'000	2009/10 £'000
Balance at 1 April	(27)	(28)
Transfer to Capital Receipts Reserve on receipt of cash	2	1
Balance at 31 March	(25)	(27)

#### 24e Pensions Reserve

This account contains postings arising from the difference between the requirements of accounting practice and statute in respect of pensions.

The costs of benefits are charged to the Comprehensive Income and Expenditure Account when they are earned rather than when they are paid. Statutory arrangements however require that benefits be financed only when the Authority makes contributions to the pension fund. The debit balance on the Pension Reserve therefore shows that benefits earned by employees exceeds the payments made by the authority to fund them.

Statutory arrangements require that adequate funding will ultimately be set aside.

	2010/11 £'000	2009/10 £'000
Balance at 1 April	30,043	20,631
Actuarial losses/(gains) on pension assets and liabilities. Reversal of charges posted to the Comprehensive Income & Expenditure Account. Employers contributions and direct payments to pensioners payable in the year.	(5,548) (1,829)	8,294 2,660
	(1,576)	(1,542)
Balance at 31 March	21,090	30,043

#### 24f Collection Fund Adjustment Account

Council tax income is recognised in the Comprehensive Income and Expenditure as it becomes due from individual payers of the charge. Statute requires however that the Council recognises the estimated amount determined when the council tax charge for the year was fixed. The difference is shown in this account.

	2010/11 £'000	2009/10 £'000
Balance at 1 April	37	64
Amount by which council tax income credited to the Comprehensive Income & Expenditure account exceeded the amount required by statute	(33)	(27)
Balance at 31 March	4	37

#### 24g Accumulated Absences Account

The cost of compensated absences (e.g. leave entitlement) not taken by employees during the year of account, is charged to the Comprehensive Income and Expenditure Account. Statutory arrangements require however that the impact on the General Fund Balance is neutralised by transfers to or from this account.

2010/11 £'000	2009/10 £'000
<b>132</b>	<b>141</b> (9)
157	132
	£'000 132 25

#### 25 CASH FLOW STATEMENT - OPERATING ACTIVITIES

The cash flows for operating activities include the following items:

	2010/11 £'000	2009/10 £'000
Interest received Interest paid	676 (215)	76 (206)
Net	461	(130)

#### **26 CASH FLOW STATEMENT - INVESTING ACTIVITIES**

The following items have been included within investing activities in the cash flow statement:

	2010/11 £'000	2009/10 £'000
Purchase of property, plant & equipment, investment property & intangible assets.	(3,060)	(2,223)
Purchase of short and long term investments.	(31,597)	(114,158)
Proceeds from the sale of assets.	19	102
Proceeds from short and long term investments.	30,905	114,844
Other receipts relating to investing activity (government grants)	2,050	1,964
Total cash flows from investing activities	(1,683)	529

#### 27 CASH FLOW STATEMENT - FINANCING ACTIVITIES

The following have been included within financing activities in the cash flow statement:

	2010/11 £'000	2009/10 £'000
Cash paid to reduce lease liabilities.	(479)	(481)
Repayments of borrowings. Change in indebtedness relating to NNDR(due from	(472)	(2,836)
Government) and Council Tax (due from Precepting authorities).	1,712	(2,578)
Total cash flows from financing activities	761	(5,895)

# 28 AMOUNTS REPORTED FOR RESOURCE ALLOCATION DECISIONS (SEGMENTS)

The analysis of income and expenditure by service on the face of the Comprehensive Income and Expenditure Statement is that specified by the Best Value Accounting Code of Practice. However decisions about resource allocation are taken by the Authority on the basis of budget reports analysed across directorates. These reports are prepared on a different basis from the accounting policies used in the financial statements. In particular:

- They exclude capital charges (depreciation, impairment and revaluation losses)
- Retirement benefits are included on the basis of cash flows rather than current service costs
- Expenditure on some support services is budgeted for centrally

The income and expenditure of the Authority's principal directorates recorded in the budget reports for the year is as follows:

DIRECTORATE INCOME & EXPENDITURE 2010/2011	Chief Executives	Corporate Governance £'000	Customer Contact & Business Improvement £'000	Planning & Housing £'000	Regeneration & Healthy Communities £'000	Shared Services £'000	Neighbour- hoods £'000	Total Directorate
	2 000	2 000	2 000	2.000	£ 000	2 000	£ 000	2 000
Fees & Charges & Other Service Income	(52)	(314)	(297)	(1,917)	(938)	(234)	(2,802)	(6,554)
Government Grants		(34)	(27,002)	(36)			(59)	(27,131)
Total Income	(52)	(348)	(27,299)	(1,953)	(938)	(234)	(2,861)	(33,685)
Employee Expenses	847	882	2,203	1,416	2,133	510	2,370	10,361
Other Service Expns.	94	193	27,921	1,132	1,492	770	4,649	36,251
Expenditure	941	1,075	30,124	2,548	3,625	1,280	7,019	46,612
Net Expenditure	889	727	2,825	595	2,687	1,046	4,158	12,927

DIRECTORATE INCOME & EXPENDITURE 2009/2010	Chief Executives	Corporate Governance	Customer Contact & Business Improvement	Planning & Housing	Regeneration & Healthy Communities	Shared Financial Services	Neighbour- hoods	Total Directorate
	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000
Fees & Charges & Other Service Income Government Grants	(295)	(355)	(282) (25,754)	(2,283) (408)	(1,221)	(207)	(3,140) (98)	(7,783) (26,260)
Total Income	(295)	(355)	(26,036)	(2,691)	(1,221)	(207)	(3,238)	(34,043)
Employee Expenses	862	887	2,042	1,430	2,208	482	2,335	10,246
Other Service Expenses	111	250	26,956	1,425	1,837	734	4,882	36,195
Expenditure	973	1,137	28,998	2,855	4,045	1,216	7,217	46,441
Net Expenditure	678	782	2,962	164	2,824	1,009	3,979	12,398

# RECONCILIATION OF DIRECTORATE INCOME & EXPENDITURE TO COST OF SERVICES IN THE COMPREHENSIVE INCOME & EXPENDITURE STATEMENT 2010/2011

	2010/2011 £'000	2009/2010 £'000
Net Expenditure in Directorate Analysis	12,927	12,398
Net Expenditure of services and support services not included in the Analysis	(4,832)	(1,324)
Amounts in the Comprehensive Income & Expenditure Statement not reported to management in the Analysis	8,079	4,139
	16,174	15,213
Amounts included in the Analysis not included in the Comprehensive Income & Expenditure Statement	0	0
Cost of Services in Comprehensive Income & Expenditure Statement	16,174	15,213

RECONCILIATION TO SUBJECTIVE ANALYSIS 2010/2011	Director Analysis £'000	Services & Support Services not in Analysis £'000	Amounts not reported to management for decision making £'000	Amounts not included in I & E	Allocation of Recharges £'000	Cost of Services	Corporate Amounts	Total £'000
Fees, charges & other service income. Interest and investment income.	(6,554)		(3,501)		(15,579)	(22,175) (3,501)	(1,186)	(23,361)
Income from council tax. Government grants and contributions.	(27,131)	(987)	(42)			0 (28,118)	(7,783) (7,534)	(7,783) (35,652)
Total Income	(33,685)	(987)	(3,543)	0	(15,579)	(53,794)	(16,503)	(70,297)
Employee expenses. Other service expenses. Support Service recharges. Depreciation, amortisation and impairment. Interest Payments. Precepts & Levies. Payments to Housing Capital Receipts Pool. Gain or Loss on Disposal of Fixed Assets.	10,361 36,251	(4,043) 198	(25) 4,980 1,601 4,403 238 1		15,579	6,293 47,739 15,579 (4,924) 4,618 238 1		6,293 47,739 15,579 (4,924) 4,618 238 1
Total Expenditure	46,612	(3,845)	11,622	0	15,579	69,968	0	69,968
Surplus or deficit on the provision of services	12,927	(4,832)	8,079	0	0	16,174	(16,503)	(329)

RECONCILIATION TO SUBJECTIVE ANALYSIS 2009/2010	Director Analysis £'000	Services & Support Services not in Analysis £'000	Amounts not reported to management for decision making £'000	Amounts not included in I & E	Allocation of Recharge s	Cost of Services	Corporate Amounts £'000	Total £'000
	2 000	2 000	2 000	2 000	2 000	2 000	2 000	2 333
Fees, charges & other service income.	(7,783)	(642)			(15,989)	(24,414)	(223)	(24,637)
Interest and investment income.			(2,912)			(2,912)		(2,912)
Income from council						0	(7,719)	(7,719)
tax. Government grants	(20, 200)	(4.750)						
and contributions.	(26,260)	(1,758)				(28,018)	(7,514)	(35,532)
Total Income	(34,043)	(2,400)	(2,912)	0	(15,989)	(55,344)	(15,456)	(70,800)
Employee expenses.	10,246	285				10,531		10,531
Other service expenses.	36,195	791				36,986		36,986
Support Service					15,989	15,989		15,989
recharges. Depreciation,					.0,000	. 0,000		13,000
amortisation and impairment.			4,105			4,105		4,105
Interest Payments.			4,355			4,355		4,355
Precepts & Levies. Payments to Housing			238			238		238
Capital Receipts Pool.						0		0
Gain or Loss on Disposal of Fixed			(1,647)			(1,647)		(1,647)
Assets.			, ,					-
Total Expenditure	46,441	1,076	7,051	0	15,989	70,557	0	70,557
Surplus or deficit on the provision of services	12,398	(1,324)	4,139	0	0	15,213	(15,456)	(243)

## 29 ACQUIRED AND DISCONTINUED OPERATIONS

There were no operations acquired or discontinued during the year.

# **30 TRADING OPERATIONS**

The Authority runs two trading operations.

The first, the Catering Service, provides catering both to the Council for its own operations, and also for private functions run at Council premises. 44% of its income is derived from the first of these, and 56% from the second.

The second concerns the management of investment property. The Council has an investment portfolio consisting of 28 industrial units, 32 other buildings (shops, offices and residential), 23 plots of leased land, and a small number of other plots used for agriculture and car parking etc.

The performance of these two operations is set out below:

	Catering	Investment Properties	Total
2009/10	£'000	£'000	£'000
Turnover	(439)	(811)	(1,250)
Direct costs	394	208	602
Overheads	313	320	633
capital charges	0	733	733
Net (surplus) or deficit	268	450	718
<u>2010/11</u>			
Turnover	(395)	(942)	(1,337)
Direct costs	419	263	682
Overheads	223	287	510
capital charges	0	613	613
Net (surplus) or deficit	247	221	468

# **31 AGENCY SERVICES**

The Council acts as agent for central government in the collection of national non domestic rates, and as agent for major preceptors in the collection of council tax. Further details are given in the notes to the collection fund.

# 32 ROAD CHARGING SCHEMES UNDER THE TRANSPORT ACT 2000

The Council does not operate a road charging or workplace charging scheme.

# 33 POOLED BUDGETS

The Council has no material pooled budget arrangements.

# **34 MEMBERS ALLOWANCES**

The Council paid the following amounts to its members during the year:

	2010/11 £'000	2009/10 £'000
Allowances Expenses	158 0	157 11
Total	158	168

## **35 OFFICERS REMUNERATION**

The Council is required under Regulation 7, paragraph (2), of the Accounts and Audit Regulations 2003 to disclose the remuneration of all employees of the Authority in excess of £50,000. Regulation 4 of the Accounts and Audit (Amendment N0.2) Regulations 2009 extends this and introduces a new legal requirement to increase transparency and accountability in Local Government for reporting remuneration for senior employees.

Remuneration band	2010/2011	2009/2010
	Number of employees	Number of employees
£50,000 - £54,999	3	0
£55,000 - £59,999	3	0
£60,000 - £64,999	0	1
£65,000 - £69,999	0	5
£70,000 - £74,999	0	0
£75,000 - £79,999	5	0
£80,000 - £84,999	0	0
£85,000 - £89,999	0	2
£90,000 - £94,999	0	1
£95,000 - £99,999	0	0
£100,000 - £104,999	0	0
£105,000 - £109,999	2	0
£110,000 - £114,999	1	0
£115,000 - £119,999	0	0
£120,000 - £124,999	0	0
£125,000 - £129,999	0	1

The following tables set out the remuneration disclosures for officers whose remuneration is equal to, or more than, £50,000 during the 2010/2011 and 2009/2010 financial years:

Post Title	Salary	Expense Allowances	Benefits In kind	Total Remuneration (excluding Pension Contributions)	Pension Contributions	Total Remuneration (including pension contributions)
	£	£	£	£	£	£
2010/2011 Remuneration						
Corporate Director (Resources)/Chief Executive (from September 2010)	94,635	1,263	285	96,183	17,062	113,245
Corporate Director (Policy and Governance) *	107,571	181	0	107,752	580	108,332
Corporate Director (Environment and Community) *	107,329	738	0	108,067	0	108,067
Director of Planning and Housing	63,969	1,355	306	65,630	11,324	76,954
Director of Neighbourhoods and Street Scene	63,558	1,324	108	64,990	11,324	76,314
Director of Business Transformation	63,516	1,310	0	64,826	11,324	76,150
Director of Corporate Governance	63,477	1,241	0	64,718	11,324	76,042
Director of Regeneration and Healthy Communities	63,312	1,239	0	64,551	11,324	75,875
Chief Executive (to September 2010)	48,641	685	398	49,724	9,393	59,117

<sup>\*</sup> posts made redundant in 2010/11

\*\* this post is part of the Shared Financial and Assurance Partnership with Chorley Council
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Post Title	Salary	Expense Allowances	Benefits In kind	Total Remuneration (excluding Pension Contributions)	Pension Contributions	Total Remuneration (including pension contributions)
	£	£	£	£	£	£
2009/10 Remuneration						
Chief Executive	107,746	1,310	398	109,454	18,267	127,721
Corporate Director (Resources)	77,428	1,170	280	78,878	13,245	92,123
Corporate Director (Environment and Community)	72,485	1,267	203	73,955	12,240	86,195
Corporate Director (Policy and Governance)	72,330	1,192	0	73,522	12,240	85,762
Head of Planning and Housing	57,836	1,285	306	59,427	9,678	69,105
Head of Street scene	57,495	1,261	95	58,851	9,678	68,529
Head of Corporate Governance	57,167	1,170	0	58,337	9,678	68,015
Head of Customer Contact and Business Improvement	57,014	1,200	0	58,214	9,678	67,892
Head of Regeneration and Healthy Communities	56,988	1,170	151	58,309	9,678	67,987
Head of Policy and Community Engagement	52,488	1,073	0	53,561	8,872	62,433

# **36 EXTERNAL AUDIT COSTS**

The Authority has incurred the following costs relating to external audit:

	2010/11 £'000	2009/10 £'000
Fees for statutory inspection and audit	93	105
Fees for the certification of grant claims and returns	32	30
Total	125	135

# **37 GRANT INCOME**

The Authority credited the following grants, contributions and donations to the Comprehensive Income and expenditure Statement

	2010/11 £'000	2009/10 £'000
Credited to Taxation and Non Specific		
National non domestic rates	(6,579)	(6,091)
Revenue support grant Grants – Regional Housing Pot	(955)	(1,400) (1,449)
Grants - Other	(511)	(454)
Contributions - other  Total	(675) ( <b>8,720</b> )	(99) <b>(9,493)</b>
Total	(0,720)	(9,493)
Credited to Services		
Grants – benefits related	(26,753)	(25,339)
Grants – Performance Reward	0	(294)
Grants – Planning Development Grant Grants – Regional Housing Pot	(844)	(332) 0
Grants – other	(507)	(730)
Contribution – County Council waste recycling Contributions – other	(827) (766)	(803) (765)
	(.55)	(. 55)
Total	(29,697)	(28,263)

If grants and contributions have conditions attached, and those conditions have not been met at the date of account, the income is credited to the Capital Grant Receipts in Advance account instead of the Comprehensive Income and Expenditure account. At 31 March 2011 £0.084m had accrued (nil as at 31 March 2010).

#### **38 RELATED PARTIES**

In accordance with FRS8, the financial statements must disclose material transactions with related parties, to draw attention to the possible extent to which the Council might have been constrained in its ability to operate independently or might have secured the ability to limit another party's ability to bargain freely with the council.

#### ◆ Central Government

Central government has effective control over the general operations of the council as it provides the statutory framework within which the Authority operates and the majority of its funding in the form of grants.

#### **♦** Members of the Council

Councillors have direct control over the council's financial and operating policies. Elected members are required to complete a Notice of Registerable Interests and notify the council of any changes within 28 days. Declarations of interests in meetings which include the personal interest of partners, relatives or friends, are also both recorded in the minutes of the meeting and signed in a book, which are open to public inspection.

During 2010/11, the Council paid grants totalling £39,477 (£62,006 - 2009/10) to voluntary organisations in which no members declared an interest.

Note 34 refers to the allowances paid to members. A detailed breakdown of these figures can be found in the Council's newspaper – Forward, which is distributed to all residents.

#### Officers

If appropriate, Directors of the Council complete a voluntary declaration of transactions involving related parties. The returns showed that in respect of the declarations made during the year to 31 March 2011 there were no material transactions.

## Other Local Authorities and Precepting Bodies

Details of Precepts in relation to the Lancashire Police Authority, Combined Fire Authority and Lancashire County Council are shown in the Collection Fund.

# Pension Fund

Details of payments to the Local Government Pension Scheme are set out in note 7 of the Financial Statements.

# Partnerships, Companies and Trusts

Financial & Assurance Shared Services Partnership – In January 2009 this partnership was established under an Administrative Collaboration Agreement entered into by South Ribble and Chorley Borough Councils. This provides for the provision of accountancy, exchequer, treasury management, procurement and assurance services across the administrative areas of the two Councils. A Shared Services Joint Committee has been established to discharge the Chorley and South Ribble Councils' functions of providing the services detailed in the Shared Services Agreement.

In 2010/11 gross expenditure of £2.178m (2009/10 £2.052m) was incurred on the shared services which was fully funded by recharges of £1.091m (2009/10 £1.017m) to South Ribble Borough Council and £1.087m (2009/10 £1.035m) to Chorley Borough Council.

#### Progress Housing

The Council has representation on the Board of Progress Housing, for whom it provides vehicle and grounds maintenance services. In 2010/11 it received £0.128m for these services.

# **♦** Simple Investment

In 2005/06 the Council's leisure centre operation transferred to South Ribble Community Leisure Limited (SRCLL), which is a company with charitable objectives. The Council pay SRCLL a Leisure Services Fee (LSF) for the running of its leisure centres. The contract with SRCLL is for a period of 15 years and 10 months which commenced on 1st June 2005.

Name of Undertaking	South Ribble Community	Leisure Limited
rianie er en aertaning		

Type of Organisation Limited liability.

Nature of Business Provision and Development of leisure facilities in South

Ribble

SRBC share holding 14.2% Grant Paid in the Year £ 17,285 Leisure Services Fee £473,925

## 39 CAPITAL EXPENDITURE AND FINANCING

The total capital expenditure in the year is shown below, together with the resources that have been used to finance it.

The statement incorporates details of the movements in the Capital financing Requirement. This is a measure of the capital expenditure historically incurred by the Authority that has yet to be financed. This will be discharged by future charges to the revenue account.

	2010/11 £'000	2009/10 £'000
Opening Capital Financing Requirement	5,065	5,577
Capital investment Property, Plant and Equipment Intangible Assets Revenue Expenditure Funded from Capital under Statute	3,360 232 987	385 116 1,769
Sources of finance Capital Receipts Government Grants and Other Contributions	(803) (1,548)	(7) (1,961)
Sums set aside from revenue Earmarked Reserves Revenue Financing Minimum Revenue provision Voluntary Revenue Provision	(760) (70) (268) (276)	(234) (28) (288) (264)
Closing Capital Financing Requirement	5,919	5,065
Explanation of movements in year Assets financed by prudential borrowing Assets acquired under deferred purchase arrangement Provision made for debt repayment	633 765 (544)	0 40 (552)
Increase/(Decrease) in Capital Financing Requirement	854	(512)

#### 40 LEASES

# 40a Authority as lessee

#### Finance leases

The Council has acquired vehicles under finance leases. The assets are carried as Property Plant and Equipment in the Balance Sheet at the net amounts shown in the following table. There are no renewal or purchase options, no escalation clauses, and no material restrictions. In addition works have been done to leisure centres owned by the Authority, under a deferred purchase arrangement. It is not possible to state the Balance Sheet value of those works. The expenditure incurred, net of repayments made, is shown in the table below:

	31 March 2011 £'000	31 March 2010 £'000	31 March 2009 £'000
Vehicles, Plant, Furniture and Equipment	158	323	429
Works to Leisure Centres	1,482	1,033	1,309

The Authority is committed to making minimum payments under these leases to discharge the outstanding liability plus finance costs that will accrue while the liability remains outstanding. Minimum lease payments due in respect of the plant and vehicles are as follows:

	31 March 2011 Vehicles etc £'000	31 March 2010 Vehicles etc £'000	31 March 2009 Vehicles etc £'000
Finance lease liabilities (net present value of			
minimum lease payments)	450	400	405
Current liabilities	152	163	165
Long term liabilities	12	164	327
Finance costs payable in future years	22	43	72
Minimum lease payments	186	370	564

The agreement covering the leisure centres commits the lessor to invest £4.819m in their refurbishment in the years 2005/06 to 2020/21. As at 31/3/2011 £3.141m had been spent (£2.376m to 31/3/2010). The minimum payments under the lease total £6.638m. £4.356m is still to be paid, of which £436k is due in 2011/12 (as it was in 2010/11).

The minimum lease payments for plant and vehicles will be payable over the following periods:

	Minimum Lease Payments			Financ	ce Lease Lia	bilities
	31 March 2011 £'000	31 March 2010 £'000	31 March 2009 £'000	31 March 2011 £'000	31 March 2010 £'000	31 March 2009 £'000
Not later than 1 year.	165	184	194	152	163	165
Later than 1 yr, not later than 5.	21	186	363	12	164	321
Later than 5 years.	0	0	7	0	0	6
	186	370	564	164	327	492

The minimum lease payments in respect of the completed works to leisure centres.

	Minimum Lease Payments			Finance Lease Liabilities		
	31 March 2011 £'000	31 March 2010 £'000	31 March 2009 £'000	31 March 2011 £'000	31 March 2010 £'000	31 March 2009 £'000
Not later than 1 year. Later than 1 yr, less than 5.	435 1,210	435 745	435 1,030	316 1,166	316 717	316 993
Later than 5 years.	0	0	0	0	0	0
	1,645	1,180	1,466	1,482	1,033	1,309

# Operating leases

The Authority operates vehicles under operating leases. The future minimum payments due are as follows:-

	31 March 2011 £'000	31 March 2010 £'000	31 March 2009 £'000
Not later than 1 year	14	34	44
Later than 1 yr, not later than 5	0	14	48
Later than 5 years	0	0	0
Minimum lease payments	14	48	92

None of the assets are sublet.

The operating lease rentals charged in the Comprehensive Income and expenditure statement during the year were as follows:-

	2010/11 £'000	2009/10 £'000
Minimum lease payments	34	44
Other payments	0	0
Total	34	44

# 40a Authority as lessor

# Finance Leases

The Council has leased one property for 125 years.

In the following table the gross investment in the lease is reconciled to the present value of the minimum lease payments:

	31 March 2011 £'000	31 March 2010 £'000	31 March 2009 £'000
Finance lease debtor (present value of minimum lease payments	20	20	20
Unearned finance income	96	97	97
Total	116	117	117

The gross investment in the lease and the minimum lease payments will be received over the following periods:

	Gross investment in the lease			Minim	um lease pay	ments
	31 March 2011 £'000	31 March 2010 £'000	31 March 2009 £'000	31 March 2011 £'000	31 March 2010 £'000	31 March 2009 £'000
Not later than 1 yr.	1	1	1	1	1	1
Later than 1 yr, not more than 5.	4	4	4	4	4	4
Later than 5 years.	111	112	112	111	112	112
Total	116	117	117	116	117	117

No contingent rents were receivable in the years of account.

# Operating leases

The Council lets certain offices and industrial units. The future minimum lease payments receivable are:

	31 March 2011 £'000	31 March 2010 £'000
Not later than one year	821	769
Later than one and not later than five years	1,654	1,654
Later than five years	14,035	14,992
Total	16,510	17,415

#### 41 IMPAIRMENT LOSSES

	2010/11 £'000	2009/10 £'000
Impairment loss recognised in cost of service Impairment loss taken to the Revaluation Reserve	2,406 864	0
Total	3,270	0
Material individual impairments		
South Ribble Tennis Centre	2,035	0
Bamber Bridge Leisure Centre	721	0

In both cases where there has been a material impairment, the asset is valued at its depreciated replacement cost.

#### **42 TERMINATION BENEFITS**

The Authority terminated the contracts of a number of employees in 2010/11 incurring liabilities of £0.259 million. Of this total £0.204 million was in respect of termination payments made to Directors and these costs are included in the remuneration payments shown in Note 35.

#### 43 DEFINED BENEFIT PENSION SCHEME

As part of the terms and conditions of employment of its officers and other employees, the Authority offers retirement benefits through the Local Government Pension Scheme. This scheme is administered by Lancashire County Council and is a funded, defined benefit scheme, meaning that the authority and employees pay contributions calculated at a level intended to balance the pension liabilities with investment assets.

# 43a Transactions relating to retirement benefits

The Council recognises the cost of retirement benefits in the revenue account in the Cost of Services, when they are earned by employees, rather than when the benefits are actually paid as pensions. However, the charge required to be made against council tax is based on the cash payable to the fund during the year. An adjustment is therefore made to the General Fund via the Movement in Reserves Statement.

The following table shows the transactions made in the Comprehensive Income and Expenditure Statement and the General Fund Balance via the Movement in reserves Statement during the year:

	2010/11 £'000	2009/10 £'000
Comprehensive Income & Expenditure Statement		
Cost of Services Current service cost Past service cost Settlement and curtailment	1,309 (4,503) 95	839 107 0
Financing and investment Income and Expenditure Interest costs	4,403	4,090
Expected return on scheme assets	(3,133)	(2,376)
Total post employment benefit charged to the (Surplus)/Deficit on the Provision of Service	(1,829)	2,660
Other post employment benefit charged to the Comprehensive Income & Expenditure Statement		
Actuarial gains and losses	(5,490)	8,294
Total post employment benefit charged to the Comprehensive Income & expenditure Statement	(7,319)	10,954
Movement in Reserves Statement Reversal of net charges made to the (Surplus)/Deficit on the Provision of Services	1,829	(2,660)
Actual amount charged against the General Fund balance for pensions in the year	1,576	1,542

The cumulative amount of actuarial gains and losses recognised in the Comprehensive Income and Expenditure Statement to the 31 March 2011 is £18.793m.

# 43b Assets and liabilities in relation to retirement benefits

Reconciliation of present value of the scheme liabilities.

	Funded li Local Government	
	2010/11 £'000	200910 £'000
1 April	(79,205)	(58,433)
Current service cost	(1,309)	(839)
Interest cost	(4,403)	(4,090)
Contributions by scheme participants	(443)	(465)
Actuarial gains and (losses)	4,856	(18,240)
Benefits paid	2,897	2,969
Curtailment	(95)	0
Past service costs	4,503	(107)
31 March	(73,199)	(79,205)

Reconciliation of fair value of the scheme assets.

	Local Government	Pension Scheme
	2010/11 £'000	2009/10 £'000
1 April	49,162	37,802
Expected return on plan assets	3,133	2,376
Actuarial gains & (losses)	634	9,946
Employer contributions	1,634	1,542
Contributions by scheme participants	443	465
Benefits paid	(2,897)	(2,969)
31 March	52,109	49,162

The expected return on scheme assets is determined by considering the expected returns available on the assets underlying the current investment policy. Expected yields on fixed interest investments are based on gross redemption yields at the Balance Sheet date. Expected returns on equity investments reflect long-term real rates of return experienced in the respective markets.

The actual gain on scheme assets in the year was £3.936m.

# 43c Scheme history

	2006/07 As restated £'000	2007/08 As restated £'000	2008/09 £'000	2009/10 £'000	2010/11 £'000
Present value of liabilities Fair value of assets	(66,028) 53,061	(69,273) 48,399	(58,433) 37,802	(79,205) 49,162	(73,199) 52,109
Surplus/(deficit) in the scheme	(12,967)	(20,874)	(20,631)	(30,043)	(21,090)

The liabilities show the underlying commitments that the authority has in the long term to pay post employment (retirement) benefits. The total liability of £21.1m has a substantial impact on the net worth of the authority as recorded in the balance sheet.

Statutory arrangements for funding the deficit mean that the financial position of the authority remains healthy. The deficit on the Local Government Scheme will be made good by increased contributions over the remaining working life of employees, as assessed by the scheme actuary.

The total contributions expected to be made to the Local Government Pension Scheme by the Council in the year to 31 March 2012 is £1.46m.

# 43d Basis for estimating assets and liabilities

Liabilities have been assessed on an actuarial basis using the projected unit credit method, an estimate of the pensions that will be payable in future years dependent on assumptions about mortality rates, salary levels etc. The liabilities have been assessed by Mercers, an independent firm of actuaries, estimates for the County Council Fund are based on the latest full valuation of the scheme as at 31 March 2007.

The main assumptions used in their calculations have been:

	Local Government Pension Scheme		
	2010/11	2009/10	
Long term expected rate of return on assets in the scheme			
Equity investments	7.5%	7.5%	
Government bonds	4.4%	4.5%	
Other bonds	5.1%	5.2%	
Property	6.5%	6.5%	
Cash/liquidity	0.5%	0.5%	
Other	7.5%	7.5%	
Mortality assumptions			
Longevity at 65 for current pensioners			
Men	21.60	21.20	
Women	24.20	24.10	
Longevity at 65 for future pensioners			
Men	23.00	22.20	
Women	25.80	25.00	
Rate of inflation (RPI)	3.40%	3.30%	
Rate of inflation (CPI)	2.90%	2.80%	
Rate of increase in salaries	4.90%	5.05%	
Rate of increase in pensions	2.90%	3.30%	
Rate for discounting scheme liabilities	5.50%	5.60%	
Take up option to convert pension into lump sum	50%	50%	

**Exceptional accounting item:** In the UK budget statement on 22 June 2010 the Chancellor announced that with effect from 1 April 2010 public services pensions would be uprated in line with the Consumer Prices Index (CPI) rather than the Retail Prices Index (RPI).

This has the effect of reducing the Authority's liabilities at 31 March 2011 by £4.503m and has been recognised as a past service gain since it is considered a change in benefit entitlement. There is no impact on the General Fund.

# 43e Analysis of scheme assets

	Proportion of total Assets 31/03/11 %	Proportion of total Assets 31/03/10 %	Proportion of total Assets 31/03/09 %
Equity investments	64.0	66.0	61.2
Government Bonds	7.0	7.0	7.8
Other Bonds	14.0	12.0	12.3
Property	8.0	5.0	7.4
Cash/liquidity	1.0	4.0	4.9
Other assets	6.0	6.0	6.4
Total	100.0	100.0	100.0

# 43f History of experience gains and losses

The actuarial gains identified as movements on the Pensions Reserve in 2010/11 can be analysed into the following categories, measured as a percentage of assets or liabilities at 31 March in each year.

	2006/07 As restated	2007/08 As restated	2008/09	2009/10	2010/11
	%	%	%	%	%
Experience gains and (losses) on assets	(0.7)	(15.5)	(34.6)	20.2	1.2
Experience gains and (losses) on liabilities	0	5.5	0	0	6.6

# 43g Prepaid or accrued pension contributions

An amount of £0.133m is included in the creditors section of the Balance Sheet. This represents accrued pension contributions as at 31 March 2011. These were paid to the Lancashire County Pension Fund in April 2011.

#### **44 CONTINGENT LIABILITIES**

The Council has received a claim from a number of private search companies in respect of fees previously paid in respect of land charge searches going back to 2005. The amount has not yet been accurately quantified.

# **45 CONTINGENT ASSETS**

The Council has submitted a claim to HMRC regarding VAT overpaid over many years in relation to income at leisure centres and income from trade waste collections. In respect of leisure income, an amount of £220k plus interest is still outstanding along with a claim for compound interest relating to a claim settled in 2009/10. In respect of trade waste income, the amount still outstanding is £649k plus interest.

#### 46 NATURE AND EXTENT OF RISKS ARISING FROM FINANCIAL INSTRUMENTS

# Key risks

The authority's activities potentially expose it to a variety of financial risks:

- Credit risk that other parties might fail to pay amounts due to the Council.
- Liquidity risk that the Authority might not have liquid funds available to make payments when due.
- Market risk the possibility of financial loss arising from movements in interest rates.

# Overall procedures for managing risk

In managing investment risk the Council works within the legal framework set out in the Local Government Act 2003 and associated regulations. This requires compliance with the CIPFA Code of Practice, the Prudential Code, and investment guidance issued through the Act. A key requirement is that the council should annually consider its Treasury Management Strategy which incorporates the following:

Prudential indicators specifying

- Maximum and minimum exposure to fixed and variable rates;
- Limits on the maturity structure of the debt portfolio;
- Limits on total borrowing.

An Investment Strategy specifying

- The use that should be made of credit ratings and other indicators to determine the financial standing of counterparties;
- The use of sovereign ratings to limit investments to specific countries;
- The maximum amounts that might be deposited with any institution;
- The lengths of time for which deposits can be made.

#### Credit risk

This exists in relation to debtors, and investments made as a result of the Council's treasury operations. The following table analyses relevant investments and debtors as at the date of account

	Amount at 31 March £'000	Default risk %	Exposure to default £'000
Investments Impaired bank deposits	3,024	50	1,526
Other short term deposits with banks and financial institutions	7,188		0
Sundry Debtors (see separate analysis)	2,425	17	414
Total	11,588		1,940

Provision has been made in the accounts for the impairment of the Icelandic deposits and sundry debtors. The exposure to default risk shown above has not been provided for. It is explained below.

# Impaired Bank Loans

The impaired bank deposits are those made with the following Icelandic banks which went into liquidation in October 2008:

Bank	Date Invested	Maturity Date	Amount	Interest Rate	Carrying amount 31/03/2011	Impairment Suffered
Landsbanki	26/06/2007	22/06/2009	£3m	6.65%	£2,474,300	£1,194,929
Heritable	22/07/2008	23/01/2008	£1m	5.85%	£339,429	£253,706
Heritable	23/09/2008	21/11/2008	£1m	6.00%	£335,731	£253,784

Interest continues to accrue on the carrying amounts at the original interest rates.

The current situation regarding recovery is as follows:-

## Landsbanki

The carrying amount includes principal and interest, net of the declared impairment (of which £0.145m was charged in 2010/11). During the year the Icelandic courts confirmed the priority status of Local Authority investments, but this is still subject to challenge in the Icelandic Supreme Court, and repayment is withheld until this is resolved. On the assumption that priority status will be retained recovery of 95% of the cash amount owed has been assumed, with payment spread over the years to 2018. Failure to retain this status would threaten the loss of a further £1.526m.

#### Heritable Bank

Heritable is a UK registered bank under English law which went into administration on 7 October 2008. The impairment charge made in earlier years was reduced in 2010/11 by £0.088m.

It is currently assumed that the 85% of the claimed amount will be recovered. As at 31 March 2011 £1.009 has been received.

## Other Bank Loans

The Council's Investment Strategy restricts investments to a narrow range of counterparties. There is no reason to assume a risk of impairment.

# **Sundry Debtors**

The sundry debtors (note 18) are analysed in the following table (the analysis excludes arrears of council tax).

	£'000
Not yet past due date	985
Up to three months past due date	516
Three to six months past due date	5
Six months to one year past due date	351
Beyond one year	468
Total	2,325

No collateral is held as security.

# Liquidity risk

The authority has ready access to borrowing from the Public Works Loan Board and the money markets. There is therefore no significant risk that it will be unable to raise finance to meet its commitments under financial instruments.

The Council manages its liquidity position through the risk management procedures outlined above as well as through cash flow management procedures required by the Council.

#### Market risk

**Interest rate risk –** The Council has limited exposure to interest rate movements on its borrowings and investments. Borrowings and short term investments are not carried at fair value on the balance sheet, so nominal gains and losses on fixed rate borrowings and investments do not impact on the Income and Expenditure Account or the Statement of Total Recognised Gains and Losses.

To mitigate risk the Treasury Strategy reviews interest rate forecasts and fixes prudential indicators for fixed and variable interest rate exposure.

If all interest rates had been 1% higher (with all other variables held constant) the financial effect would have been

	£'000
Gain - Increase in interest payable on variable rate borrowings	0
Gain - Increase in interest receivable on variable rate investments	(74)
Gain - Impact on Income and Expenditure Account	(74)
Loss - Decrease in fair value of fixed rate investments (no impact on Statement of Total Recognised Gains and Losses)	0
Gain - Decrease in fair value of fixed rate borrowing (no impact in I&E Account or STRGL)	(0)

**Price risk** – The Council has no exposure to this risk.

# 47 Restatement changes to meet International Financial Reporting Standards

This table summarises the changes made in the accounts as at 1/4/2009 and 1/4/2010

# **BALANCE SHEET**

Original Category	Original 31/03/2009	Reason for Change	Change	Restated 31/03/2009
	£'000		£'000	£'000
Operational	28,325	Reclassify from non-operational	2,531	
		Treated as disposal by finance lease	(1)	
		Property Plant & Equipment		30,855
Non Operational	14,126	Reclassify as PP&E	(2,531)	
		Reclassify as Asset Held for Sale	(330)	
		Investment Property		11,265
Long Term Debtor	85	Finance lease disposal	20	105
Assets Held for Sale	0	Reclassify from investment assets	330	330
Short term Investments	9,696	Reclassify as cash & cash equivalent	(5,883)	3,813
Cash & Cash Equivalent	955	Reclassify from Short Term Investments	5,883	6,838
Creditors	(3,550)	Leave accrual	(141)	(3,691)
Government Grants Deferred	(2,352)	Write off to Capital Adjustment Account	2,352	0
Unusable Reserves				
Accumulated Absences	0	Leave accrual	141	141
Capital Adjustment Account	(34,214)	From Government Grants Deferred	(2,352)	
		Revaluation of Investment Assets	(218)	
		Finance Lease disposal	1	(36,783)
Revaluation Reserve	(623)	Revaluation investment assets to Capital Adjustment Account	218	(405)
Deferred Capital Receipts	(9)	Finance lease disposal	(20)	(29)

Original Category	Original 31/03/2010	Reason for Change	Change	Restated 31/03/2010
	£'000		£'000	£'000
Operational	27,480	Reclassify from non-operational	2,569	
		Property Plant & Equipment		30,049
Non Operational	14,588	Reclassify as PP&E	(2,569)	
		Treated as disposal by finance lease	(24)	
		Reclassify as Asset Held for Sale	(330)	
		Investment Property		11,665
Long Term Debtor	76	Finance lease disposal	20	96
Assets Held for Sale	0	Reclassify from investment assets	330	330
Short term Investments	9,163	Reclassify as cash & cash equivalent	(2,303)	6,860
Cash & Cash Equivalent	892	Reclassify from Short Term Investments	2,303	3,195
Creditors	(3,942)	Leave accrual	(131)	(4,073)
Government Grants Deferred	(2,105)	Write off to Capital Adjustment Account	2,105	0
Unusable Reserves				
Accumulated Absences	0	Leave accrual	131	131
Capital Adjustment Account	(32,802)	From Government Grants Deferred	(2,105)	
		Revaluation of Investment Assets	(1,865)	(36,772)
		Revaluation investment assets to		
Revaluation Reserve	(2,378)	Capital	1,865	
		Adjustment Account		
		Finance lease disposal	23	(490)
Deferred Capital Receipts	(7)	Finance lease disposal	(20)	(27)

# **INCOME AND EXPENDITURE ACCOUNT**

	£'000
Original 2009/10 deficit	1,190
Changes in fair value of investment assets	(1,647)
Net change in holiday accrual	(9)
Net change in capital grants credited to the account	(221)
Delete amortisation of Government Grants Deferred	444
Comprehensive Income and Expenditure Statement - Surplus on Provision of Service	(243)

## **Collection Fund**

The Collection Fund (England) is an agent's statement that reflects the statutory obligation for billing authorities to maintain a separate Collection Fund. The statement shows the transactions of the billing authority in relation to the collection from taxpayers, and distribution to local authorities and the Government, of council tax and non-domestic rates.

2009/10		2010/11	
£'000		£'000	£'000
	<u>Income</u>		
50,549	Income from Council Tax		50,846
	Transfers from General Fund		
5,991	Council Tax Benefits	6,119	
(2)	Transitional Relief	(1)	
5,989			6,118
29,549	Income Collectable from Business Ratepayers		31,030
86,087			87,994
	<u>Expenditure</u>		
	Precepts and Demands		
41,155	Lancashire County Council	41,135	
7,787	South Ribble Borough Council	7,784	
5,276 2,318	Lancashire Police Authority Combined Fire Authority	5,429 2,363	
56,536	Combined Fire Additionty	2,303	56,711
30,330	Distribution of Collection Fund Surplus/(Deficit)		30,711
(358)	Lancashire County Council	(178)	
(68)	South Ribble Borough Council	(33)	
(45)	Lancashire Police Authority	(23)	
(20)	Combined Fire Authority	(10)	
(491)			(244)
0	Adjustment to previous years Community Charge		0
	Business rates		
29,425	Payment to National Pool	30,906	
124	Cost of Collection Allowance	124	
29,549			31,030
407	Bad and doubtful debts/appeals	101	
167 133	Write offs Provisions	121 138	
300	FIGUISIONS	136	259
85,894			87,756
193	Surplus/(deficit) for the year		238
33	Surplus/(deficit) at 1 April		33
(27)	Transfer to/(from) Collection Fund Adjustment Account		(33)
(166)	Net transfer to Major Precept Debtor		(205)
33	Surplus/(deficit) at 31 March		33
		1	1

The surplus of £33k which is carried forward on the Collection Fund at 31 March 2011 is a surplus of Community Charge income available to the Council.

## **ACCOUNTING FOR COUNCIL TAX**

The amount of Council Tax to be credited to the Comprehensive Income and Expenditure Statement for both billing authorities and major preceptors, is their share of the accrued income. However, statute requires that the amount to be credited to the General Fund should be the authority's precept or demand for the year plus its share of the previous years Collection Fund surplus or deficit. The difference between this regulatory charge and the accrued income is taken to the Collection Fund Adjustment Account, as revealed in the Movement in Reserves Statement.

Since the collection of Council tax is an agency arrangement, debtor and creditor balances belong proportionately to the billing authority and the major preceptors. This results in a debtor/creditor position between the billing authority and each major preceptor.

#### **COUNCIL TAX DETAILS OF CHARGE**

For the purpose of calculating Council Tax residential properties are classified into eight valuation bands. Each valuation band is proportionate to the central Band D property. This enables calculation of the total tax base. The Council Tax Base for 2010/11 was calculated as follows: -

Band	No. of Dwellings	Total No. of Equivalent dwellings	Proportion of Band D Charge	Band D Equivalent
A (disabled)	0	17.78	5:9	9.91
Α	9,833	8,141.94	6:9	5,427.93
В	12,486	11,010.74	7:9	8,563.93
С	11,854	10,673.49	8:9	9,487.51
D	7,390	6,808.45	9:9	6,808.50
E	3,806	3,572.60	11:9	4,366.54
F	1,482	1,396.34	13:9	2,016.92
G	484	446.67	15:9	744.41
Н	24	17.78	18:9	35.55
Total	47,359	42,085.79		37,461.20
Less adjustments for anticipated changes to the base and losses on collection				(373.64)
Addition for reduced discount on second homes				28.04
Band D Equivalent Number of Properties				37,115.60

Individual charges are calculated by estimating the amount of income required to be taken from the Collection Fund by the precepting authorities for the forthcoming year and dividing this by the council tax base. This results in a basic Band D charge (excluding Parish Precepts) of £1,521.52 for 2010/11 and £1,516.09 for 2009/10). The other valuation bands are proportionate to this. The full list of charges is as follows: -

Band	Proportion of Band D Charge	Council Tax Levied Excluding Parish Precepts	
		2009/10	2010/11
A	0.67	1,010.73	1,014.34
В	0.78	1,179.18	1,183.41
С	0.89	1,347.64	1,352.47
D	1.00	1,516.09	1,521.52
E	1.22	1,853.00	1,859.63
F	1.44	2,189.92	2,197.76
G	1.67	2,526.82	2,535.86
Н	2.00	3,032.18	3,043.04

#### 4. ACCOUNTING FOR BUSINESS RATES

With effect from 2009/10 accounting arrangements for NNDR have reflected the fact that it is in substance an agency arrangement, the Council being the agent of the Government in the collection of the charge. Consequently:

- 1. NNDR income does not belong to the billing authority and is not included in it's I&E account.
- 2. NNDR debtor and creditor balances with taxpayers are not recognised in the authority's balance sheet.
- 3. Cash collected belongs to the Government and any amounts over or under paid are recognised in the balance sheet as a Government debtor or creditor.

#### 5. NNDR DETAILS OF CHARGE

Business Rates are organised on a national basis. In 2005/2006 the Government introduced a Small Business Rate Relief Scheme. This results in there being two multipliers – one for small businesses at 40.7p in 2010/11 and one for larger businesses at 41.4p. The Council is responsible for collecting rates due from the ratepayers in its areas but pays the proceeds into a Business Rates pool administered by the Government. The Government redistributes the sums paid into the pool back to local authorities' General Funds on the basis of a fixed amount per head of population.

The rateable value for the Council's area at the end of the financial year 2010/11 was £86.0 million (£70.0 million in 2009/10).

## 6. SIGNIFICANT PRECEPTORS

The authorities who make a significant precept on the Collection Fund are:

	2010/11	
	£000	
Lancashire County Council Lancashire Police Authority Combined Fire Authority	41,135 5,429 2,363	